



## **Communities and Equalities Scrutiny Committee**

Date: Tuesday, 7 November 2023

Time: 2.00 pm

Venue: Council Antechamber, Level 2, Town Hall Extension

Everyone is welcome to attend this committee meeting.

There will be a private meeting for Committee Members only at 1.20 pm in the Council Antechamber, Town Hall Extension.

### **Access to the Council Antechamber**

Public access to the Council Antechamber is on Level 2 of the Town Hall Extension, using the lift or stairs in the lobby of the Mount Street entrance to the Extension.

**There is no public access from any other entrance.**

### **Filming and broadcast of the meeting**

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## **Membership of the Communities and Equalities Scrutiny Committee**

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**Councillors** - Hitchen (Chair), Azra Ali, Appleby, Doswell, Good, Ogunbambo, H Priest, Rawson, Sheikh, Whiston and Wills

## Agenda

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**1. Urgent Business**

To consider any items which the Chair has agreed to have submitted as urgent.

**2. Appeals**

To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.

**3. Interests**

To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

**4. Minutes**

To approve as a correct record the minutes of the meeting held on 10 October 2023.

7 - 18

**5. ACES European Capital of Cycling 2024**

Report of the Strategic Director (Neighbourhoods).

19 - 90

This report provides an overview of Manchester's bid to become ACES European Capital of Cycling for 2024. If successful, Manchester will become the first ever ACES European Capital of Cycling and this will enable the city to further prioritise cycling plans, infrastructure and policy across the city to benefit our citizens.

**6. Community Safety Partnership Overview**

Report of the Strategic Director (Neighbourhoods) and Chair of Community Safety Partnership, Manchester City Council.

91 - 114

This report provides an update on the implementation of the Community Safety Strategy 2022-25. It also provides information requested by Members at the Communities and Equalities Scrutiny Committee meeting on 6 September 2022.

**7. Serious Violence Update**

Report of the Strategic Director (Neighbourhoods).

115 - 128

This report provides an overview of progress made on developing

Manchester's approach to tackling serious violence.

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| <b>8. 2024/25 Budget Proposals</b>   | To Follow |
| <b>8a. Neighbourhoods Directorate 2024/25 Budget</b>                             | To Follow |
| <b>8b. Homelessness Directorate 2024/25 Budget</b>                               | To Follow |
| <b>9. Overview Report</b><br>Report of the Governance and Scrutiny Support Unit. | 129 - 144 |

The monthly report includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.

## Information about the Committee

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Scrutiny Committees represent the interests of local people about important issues that affect them. They look at how the decisions, policies and services of the Council and other key public agencies impact on the city and its residents. Scrutiny Committees do not take decisions but can make recommendations to decision-makers about how they are delivering the Our Manchester Strategy, an agreed vision for a better Manchester that is shared by public agencies across the city.

The Communities and Equalities Scrutiny Committee examines the work of the Council and its partners relating to reducing levels of crime, community cohesion, older people and equality and inclusion.

The Council wants to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. To help facilitate this, the Council encourages anyone who wishes to speak at the meeting to contact the Committee Officer in advance of the meeting by telephone or email, who will then pass on your request to the Chair for consideration. Groups of people will usually be asked to nominate a spokesperson. The Council wants its meetings to be as open as possible but occasionally there will be some confidential business. Brief reasons for confidentiality will be shown on the agenda sheet.

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Smoking is not allowed in Council buildings.

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## Further Information

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This agenda was issued on **Monday, 30 October 2023** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 2, Town Hall Extension (Library Walk Elevation), Manchester M60 2LA

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## Communities and Equalities Scrutiny Committee

### Minutes of the meeting held on Tuesday, 10 October 2023

#### Present:

Councillor Hitchen (Chair) – in the Chair  
Councillors Appleby, Good, Sheikh and Whiston

#### Also present:

Councillor Midgley, Deputy Leader  
Councillor Karney, Lead Member for City Centre  
Aderonke Apata, African Rainbow Family  
Adeniyi Balogun, African Rainbow Family  
Susie Cuthill, The Proud Trust  
Mark Fletcher, Manchester Pride  
Lisa Harvey-Nebil, The Proud Trust  
Farhana Hemani, Manchester Pride  
Darren Knight, George House Trust  
Paul Martin, LGBT Foundation  
Professor Stephen Whittle, Manchester Law School and Indigo NHS Greater Manchester Gender Service

**Apologies:** Councillor Azra Ali, Doswell, Ogunbambo, Rawson and Wills

#### CESC/23/39 Minutes

**Decision:** That the minutes of the previous meeting, held on 5 September 2023, be approved as a correct record.

#### CESC/23/40 LGBTQ+ Communities Deep Dive

The committee considered a report of the Joint Director of Equality and Engagement - NHS GM Integrated Care (Manchester locality) and Manchester City Council which explored the inequalities faced by LGBTQ+ communities and the support provided by Council services to improve access, experience, and outcomes.

Key points and themes within the report included:

- The Council's equality commitments through the Public Sector Equality Duty (PSED);
- The key strategies and plans that aim to make Manchester a more equitable place to live and work;
- An overview of Manchester's LGBTQ+ population, provided through the 2021 Census;
- The quality of life and feelings of acceptance, comfort, and satisfaction of LGBTQ+ residents;
- The intersectional approach to LGBTQ+ inclusion;
- Education, employment, housing and healthcare;

- Case studies to demonstrate the delivery of the Council's Equality Objectives; and
- Areas for further work to support the Council's workforce to lead high-quality, culturally competent community engagement work.

Key points and queries that arose from the committee's discussion included:

- Thanking guests for their attendance and their work;
- Noting that the Council had passed a motion to 'Make HIV History' but that there remained difficulties for residents in accessing HIV testing kits, and querying why this was;
- How many GPs were yet to register with Pride in Practice;
- If any investigation into a possible causal link between overrepresentation of LGBTQ+ people in the youth homeless population and higher incidences of mental health issues and suicidal ideation in young LGBTQ+ people had been undertaken;
- Whether any up-to-date data was available on the number of Black, Asian and Ethnic Minority (BAME) LGBTQ+ people experiencing racial discrimination from within the LGBTQ+ community, noting that recent figures were from 2018;
- The overall rate of workplace conflicts for LGBTQ+ people, and whether this was improving;
- How the Council was tackling instances of 'gatekeeping' in the Gay Village;
- Requesting more extensive data on the number of LGBTQ+ people experiencing homelessness;
- The lack of information on sexual health services within the report and lack of data around patient satisfaction;
- Noting that anti-trans sentiment is higher amongst cisgender men than amongst cisgender women, despite the transphobic narrative being that trans people pose a threat to cisgender women's safety;
- Noting that the rapid decrease in public support for trans people was the result of a hostile media that platforms transphobic voices;
- How many schools in Manchester had signed up to the Rainbow Flag Award;
- Noting that Neighbourhood Investment Funding had been allocated to support the first-ever Withington Pride, which took place in September 2023 and was attended by a large number of people from across the local community;
- Whether trans inclusion training would be offered to everyone in the Council; and
- What the LGBT organisations would like to see brought forward.

The Deputy Leader stated that this was an important report to identify the inequalities faced by the LGBTQ+ community and expressed that the Council wanted to ensure suitable support was available and that communities felt comfortable, supported and that they could thrive in Manchester.

The Joint Director of Equality and Engagement explained that the report provided an overview of the Council's work to enhance LGBTQI+ inclusion. She stated that Manchester was a sanctuary for LGBTQI+ people, with the largest community

outside of London, but acknowledged the challenges faced by those in the transgender community. The committee was advised that focus groups had been held during the development of the report and that this dialogue would be continued.

The Lead Member for the City Centre provided an overview of the Council's LGBTQ+ journey and progress. He highlighted the challenges faced and welcomed the achievements made since the 1980s.

Representatives from African Rainbow Family, The Proud Trust, Manchester Pride, the LGBT Foundation, George House Trust, Manchester Law School and Indigo NHS Greater Manchester Gender Service attended the meeting and shared the work of their organisations and the experiences of their service users in Manchester.

In response to a member's query regarding what was causing gaps in access to HIV testing kits, Darren Knight of George House Trust stated that whilst Manchester was doing well in take-up of HIV testing, more work needed to be done and there needed to be more investment in sexual healthcare to increase access. He stated that there was a myriad of ways for people to access sexual health treatment and that targeted promotion was valuable. He explained that 'opt-out' HIV testing was a gamechanger, but prevention was key and more people needed to be encouraged to use PrEP medicine, which could be taken before sexual intercourse to help reduce the risk of catching HIV. It was noted that there had been a good take-up rate of PrEP amongst gay and bisexual men and there had been a good response to mpox vaccination in 2022.

Paul Martin of the LGBT Foundation conceded with Darren's comment that access to sexual health services was key. He stated that there was a 1 in 10 chance of calls to a sexual health clinic being answered, which was due to lack of investment and staff shortages. He also explained that organisations in Manchester had reestablished the mpox vaccination programme, following a national decision to only offer this in London, but were unable to publicise this service due to concerns that it may overwhelm capacity. He stated that national investment was needed to enable local services to develop further.

The committee was also advised that 75 out of 84 GP surgeries across the city were currently registered with Pride in Practice. Paul Martin of the LGBT Foundation explained that some surgeries felt they did not need to take part in the Pride in Practice scheme and that some would not engage, particularly since involvement was not mandatory. The Joint Director of Equality and Engagement explained that the Primary Care team worked with GP practices to encourage the take-up of this and linked it with standards. She highlighted that Manchester had a higher take-up of Pride in Practice than other Greater Manchester boroughs.

The Joint Director of Equality and Engagement explained that there were a number of reasons as to why there was a higher percentage of young LGBTQ+ people presenting as homeless but stated that there had not been any specific work undertaken by the Council or Health Service to link homelessness with mental health,

but this was something that could be undertaken. The Deputy Leader highlighted that this topic was included in the next report on the meeting's agenda and that the Council wanted to ensure that services were inclusive and supportive through the new Homelessness Strategy. This was also an area that could be assessed by the Homelessness and Health Taskforce.

The Deputy Leader also recognised the need to address the unique issues facing LGBTQ+ refugees and asylum seekers and the ways that this could be done. She noted the potential impacts of the recent government policy change which would give migrants, refugees and survivors of trafficking a minimum of seven days to find alternative accommodation upon receipt of an eviction notice from Home Office accommodation, and the need to identify ways to support those affected. She also highlighted that the Council was now a Local Authority of Sanctuary.

In response to a member's query regarding queer and trans people experiencing racism, the Joint Director of Equality and Engagement suggested that the statistics on this from 2018 were unlikely to have changed and recognised the issue. She stated that the Census 2021 data had enabled better collection of information and the Council had revised and published its monitoring standards, which would improve the collection of data once embedded.

With regards to the overall rate of workplace conflicts for LGBTQ+ people, the committee was informed that this study was undertaken by the CIPD and it was suggested that these figures were unlikely to have changed, given the current climate.

The Joint Director of Equality and Engagement committed to liaising with the Licensing team to understand what levers the Council had in place to address 'gatekeeping' within the Gay Village. Paul Martin of the LGBT Foundation explained that the Council had commissioned LGBT Foundation to deliver anti-racism training to venues and door staff in the Village and that the study into the future of the Village that was commenced prior to the Covid lockdown would be recommissioned, which he felt would be an opportunity to understand what people wanted in the Village.

Aderonke Apata of the African Rainbow Family highlighted a unique issue facing asylum seekers, which prevented them from entering venues in the Village as they did not hold valid identification.

In response to a member's comment regarding sexual health services and difficulties in accessing tests, the Chair advised that this would be an issue for Health Scrutiny Committee to consider but suggested making a recommendation to request further detail on provisions. The committee was advised that the Health Scrutiny Committee would consider the Public Health Annual Report, with a focus on sexual health and HIV, at its meeting on 6 March 2024.

The Joint Director of Equality and Engagement confirmed that trans inclusion training had been rolled out to senior management and would be provided to specific

directorates such as Communications and the Housing and Homelessness Service. The Deputy Leader stated that this would be rolled out more widely in future and this would include members.

In closing the item, the Chair asked the representatives from each organisation what they would like to see brought forward to improve the experiences of LGBTQ+ people in Manchester. Lisa Harvey Nebil of The Proud Trust stated that she would like increased LGBTQ+ training and education for schoolteachers, social workers, and youth workers. Farhana Hemani of Manchester Pride suggested it would be useful to adopt the Pioneer Creative Health Strategy and to consider how creativity can help to tackle inequalities as a key part of queer culture. Darren Knight of George House Trust emphasised the need to shift from co-design to co-ownership to ensure that everyone feels involved in plans and changes in the city. Aderonke Apata of the African Rainbow Family championed appropriate accommodation and better access to justice for LGBTQ+ refugees and asylum seekers. Paul Knight of the LGBT Foundation stated the need to continue working collaboratively and to recognise the economic benefits that this would bring. Professor Stephen Whittle of Manchester Law School and Chair of Indigo NHS Greater Manchester Gender Service encouraged the wider rollout of the trans inclusion training to all Council staff.

The Deputy Leader thanked guests for their attendance and committed to continuing to work collaboratively.

**Decision:**

That the committee

1. thanks the representatives of African Rainbow Family; The Proud Trust; Manchester Pride; George House Trust; LGBT Foundation; and Manchester Law School and Indigo NHS Greater Manchester Gender Service for attending the meeting and commends the work they do for the LGBTQ+ community in Manchester;
2. notes the progress made to date on delivering the Equality Objectives;
3. expresses their support of the approaches to working with communities and areas for further development outlined in the report;
4. recommends that the Council works closely with African Rainbow Family to identify how issues affecting LGBTQ+ refugees and asylum seekers, particularly in accessing housing, can be addressed;
5. requests that officers liaise with the Licensing team to identify what levers the Council had in place to address 'gatekeeping' within the Gay Village; and
6. recommends that the trans inclusion training be rolled out across the whole Council at the earliest opportunity.

**CESC/23/41 Review of the Homelessness Strategy, Information on Winter Provision and Equalities Data for the Homelessness Service**

The committee considered a report of the Director of Housing Services which detailed the Homeless Review and Strategy, provided an update on last year's cold weather provision, and plans for this winter, and included data on equalities which had been previously requested by the committee.

Key points and themes within the report included:

- The development and aims of the Homeless and Rough Sleeping Strategy 2024-27;
- When severe weather was activated in 2022/23;
- The winter accommodation offer in 2022/23;
- The proposed model for winter 2023/24, including communications;
- Data around households presenting as homeless due to domestic abuse, broken down by ethnicity;
- Factors influencing why more people with a minority ethnic background than those who are white British are in homeless accommodation;
- Homelessness amongst young people; older people; those with a physical disability; those with mental health concerns, acquired brain injury, learning disabilities and autism; and the LGBTQIA+ community;
- Staffing equalities within the Homelessness Service;
- Information on the Housing Register and demand for social housing; and
- Information on wait times for properties.

The key points and queries that arose from the committee's discussion included:

- How the Council had achieved the elimination of bed and breakfast accommodation use for families;
- Whether the Housing Solutions telephone helpline was available 5 days a week;
- How many call handlers were employed in the service, and whether this would increase;
- When the service could expect to be fully staffed;
- Whether there was any particular reason for the rise in the number of Black people presenting as homeless;
- Noting the issues caused by wait times for those using Pay-As-You-Go mobile phones;
- Suggesting that the new Homelessness and Rough Sleeping Strategy included ways to support those at risk of becoming homeless;
- What prevention methods would be included in the new Homelessness and Rough Sleeping Strategy, particularly for those with mental health issues and complex needs;
- Noting that the Housing Solutions Service was trialling case panels with Manchester Communication Academy to discuss a number of households who have indicated to the school that they have a housing issue and that this would be rolled out to schools in Moss Side and Wythenshawe, and expressing hope that this would be successful and could be rolled out in primary schools;



- What work was being done with landlords to encourage participation in the Sanctuary Scheme; and
- Noting that Local Housing Allowance rates had not increased and calling on the government to provide fair funding for housing.

The Deputy Leader explained that the report included information on a number of areas which the committee had requested during the previous Homelessness Update report, and she noted that it was also World Homelessness Day. She acknowledged that the Council continued to face challenges with homelessness despite the brilliant work undertaken by staff.

The Assistant Director for Homelessness explained that the Council had a legal duty to develop a Homelessness and Rough Sleeping Strategy and the current Strategy would expire at the end of 2023. He stated that the Strategy would be framed around three principles – that homelessness would be rare; brief; and ended as quickly as possible – and would be based around the Place Called Home programme which aimed to increase prevention, reduce rough sleeping, secure more affordable and suitable accommodation and better outcomes, better lives. Work with key partners across the city would be required in the development and delivery of the new Strategy, and it was hoped that this would be approved by the end of the year.

The Strategic Lead for Homelessness acknowledged that the population of Manchester was continuing to change and become more diverse. She highlighted that the number of those identifying as homeless from an ethnic minority background was increasing and explained that this was due to several reasons, such as those who have their asylum claim approved or refugees who do not have a support network in the UK. She advised the committee that a review into the data around domestic abuse had been undertaken and this demonstrated a significant increase in the number of Black people presenting as homeless as a result of domestic abuse. This was of significant concern and work was being undertaken across the Council to understand if this was reflective in the wider population.

The Strategic Lead for Homelessness also highlighted a significant number of young people identifying as homeless, which was a direct result of the changes in welfare benefits and the Shared Room Rate. She explained that mitigation measures were in place, such as mediation with families and providing specific, suitable accommodation for young people. There were also increasing numbers of people with physical disabilities becoming homeless and often remained in homeless accommodation for longer due to difficulties in encouraging private sector landlords to make adaptations on properties and the small number of social housing properties available. Members were advised that work was ongoing with Registered Providers to improve this and that this was being reviewed through the Local Plan but there were mitigation measures in place currently, such as the hospital discharge site.

It was clarified that those with physical disabilities were housed in temporary accommodation which was suitable for their needs.

The committee was advised that work was ongoing to support LGBTQ+ homeless people, through Greater Manchester Combined Authority's 'A Bed Every Night' scheme and the Council's commissioning of the LGBT Foundation and the Albert Kennedy Trust. It was hoped that the new Homelessness Strategy would present an inclusive and open approach to LGBTQ+ people experiencing homelessness to encourage more people to use the service.

In response to members' queries, the Assistant Director for Homelessness explained that some children remained in hotel accommodation in Manchester, for example asylum seekers who were under the responsibility of the Home Office. He stated that from February 2023, the number of families in bed and breakfast accommodation in Manchester who were owed a homeless duty decreased from 227 to 0. He noted that this was a precarious situation with significant demand for accommodation and stated that the number of families in bed and breakfast accommodation was increasing in almost every other local authority area nationwide. He explained that this decrease was achieved through changes to the Allocations Policy, which allowed those on the Housing Register to maintain their place if they took a private rented tenancy; by leasing more self-contained properties; managers undertaking case checks to ensure effective progress; and holding move-on panels.

The committee was informed that between 125 and 130 homelessness applications were received every week, which was more than any other local authority in the country.

The Assistant Director for Homelessness explained that there were currently 10 call handlers within the service. There was also 55 FTE Housing Support Officers, although some were undergoing the induction process and these officers performed a range of homeless assessment functions such as face-to-face interviews and in-depth telephone assessments.

The Assistant Director for Homelessness also offered to share current data on call handler capacity and call waiting times, which the committee welcomed.

The Strategic Lead for Homelessness explained that there was a triage process for telephone enquiries prior to a housing assessment taking place and that the service was looking to progress case panels to gather information earlier in the assessment process. Further information on these changes could be reported back to a future meeting.

In response to concerns regarding wait times for those using Pay-As-You-Go mobile phones, the Strategic Lead for Homelessness explained that the Council had a callback option which enabled the caller to maintain their place in the queue without needing to stay on the phone, and she encouraged people to use this.

It was also confirmed that the Homelessness Service operates 24/7 with an out-of-hours telephone number.

The Strategic Lead for Homelessness recognised the increase in the number of BAME people presenting as homeless due to domestic violence and stated that the service was looking to delve into this more deeply with partners from domestic abuse charities and organisations. It was not known whether this increase was as a result of more domestic violence cases being reported or because of a concerning increase in cases overall.

The Assistant Director of Homelessness acknowledged that there was a greater focus on helping those experiencing domestic abuse and at risk of homelessness in other cities to stay in their own homes. He stated that there was a need to provide realistic expectations on the time taken to get a social housing tenancy and that further investment in sanctuary measures was needed, noting that this was cheaper than providing temporary accommodation. He explained that the Sanctuary Scheme currently focused on lock changes and other basic security measures and that further investment would enable more families to remain in their homes, areas and schools. He stated that this was a major focus for the service.

In response to the Chair's query regarding rolling out case panels to primary schools, the Strategic Lead for Homelessness advised that the work being undertaken with Manchester Communications Academy would help to devise the package and ensure its success. She stated that once this package was well-developed, it would be rolled out across the city and would include primary and secondary schools.

The Strategic Lead for Homelessness also confirmed that significant work was being undertaken with the Homelessness and Health Task Group to identify how the Council could work better with mental health services. She also informed the committee that additional funding had been provided to the Homeless Mental Health team who undertook assessments of those with mental health issues presenting as homeless. There was also significant work being undertaken to ensure that those with mental health issues were also placed in appropriate accommodation.

In closing the item, the Chair thanked officers for their work.

**Decision:**

That the committee

7. notes the report;
8. welcomes the Assistant Director of Homelessness' offer to provide data on call handler and Housing Support Officer capacity and call waiting times within the Homelessness Service;
9. requests a further report on the Sanctuary Scheme and the work undertaken to address the increase in the number of BAME people presenting as homeless due to domestic violence.

**CESC/23/42 Building Stronger Communities Together Strategy 2023-2026**

The committee considered a report of the Strategic Director (Neighbourhoods) which introduced the Building Stronger Communities Together Strategy 2023-26 and highlighted the key priorities for the next three years.

Key points and themes within the report included:

- Providing an introduction and background to the Council's social cohesion work;
- The consultation carried out as part of the development of the Strategy and the findings of this;
- The strategic priorities of the Strategy
  - Relationships;
  - Participation; and
  - Belonging
- How progress would be measured; and
- Pilot activities to be tested and delivered in the north, central and south of the city in the next 12 months.

The key points and queries that arose from the committee's discussion included:

- Noting the need for a Community Cohesion Strategy, and welcoming this work;
- Noting that the Strategy would be a great starting point to deliver and measure progress;
- The need to identify what works well in communities and what could be improved on; and
- The importance of monitoring the progress delivered through the Strategy.

The Director of Communities explained that the reset of the Our Manchester Strategy provided an opportunity to review the approach to social and community cohesion and how this was embedded in terms of delivery. She stated that the changing nature of Manchester provided a strong background to develop the Council's first Community Cohesion Strategy and explained that a 12-week online and face-to-face consultation had been undertaken, with around 700 responses received.

The three priority areas of the Strategy were highlighted and focused on relationships and building trust within communities; participation; and belonging. The Director of Communities explained that place-based action plans would be developed with the Belong Network and would contribute to the key themes of the Strategy, with this due to formally launch in December 2023.

The Deputy Leader highlighted the fantastic communities within Manchester and the importance of residents having a sense of belonging. She noted that the action plans would be key in the delivery of progress and against the themes and priorities of the Strategy.

The Director of Communities explained in response to members' points that the Strategy would be a live document that would evolve over time.

The committee also wished to place on record their thanks to the Prevent and Community Cohesion Coordinator, who could not attend the meeting, and the wider Community Cohesion team for their work on this.

**Decision:**

That the committee

10. endorses the Building Stronger Communities Together Strategy 2023-26 for approval by the Executive;
11. requests further information of the wards where the pilot activities will be tested and delivered;
12. requests a further report on the development and key priorities of action plans for the Building Stronger Communities Together Strategy 2023-26 in 6 months' time; and
13. requests a further report on the progress of the Building Stronger Communities Together Strategy 2023-26 in 12 months' time.

**CESC/23/43 Overview Report**

The committee considered a report of the Governance and Scrutiny Support Unit which contained a list of key decisions yet to be taken within the Committee's remit, responses to previous recommendations and the Committee's work programme, which the Committee was asked to approve.

In response to a query regarding a previous recommendation requesting further information on the Council's new CRM system, the Governance and Scrutiny Team Leader endeavoured to get a response to this for the next meeting.

A further query was raised regarding the recommendations made under the Domestic Abuse and Safety of Women and Girls report at the meeting on 5 September 2023. The Governance and Scrutiny Team Leader confirmed that officers were making enquiries on these recommendations and that the information would be shared with members once available.

**Decision:** That the report be noted, and the work programme agreed.

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**Manchester City Council  
Report for Resolution**

**Report to:** Communities and Equalities Scrutiny Committee – 7 November 2023  
Executive – 15 November 2023

**Subject:** ACES European Capital of Cycling 2024

**Report of:** Strategic Director (Neighbourhoods)

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### Summary

This report provides an overview of Manchester's bid to become ACES European Capital of Cycling for 2024. For Manchester to be named the European Capital of Cycling would be an incredible reward for the work done to promote cycling in the city, generating an even greater transport revolution to get many more Mancunians into the saddle. This bid is the culmination of years of work which has seen a hugely ambitious expansion of cycling in both Manchester as well as the entire Greater Manchester region.

The opportunity to be awarded this prestigious title will be a catalyst for change, enabling Manchester to expand and grow our cycling provision, encouraging everyone to Pedal More in 2024. It will enable the city to shine a real spotlight on cycling during the whole of 2024 and beyond, embedding cycling as a thread to run throughout our work and within communities. If successful, Manchester will become the first ever ACES European Capital of Cycling and this will enable the city to further prioritise cycling plans, infrastructure and policy across the city to benefit our citizens.

### Recommendations

The Communities and Equalities Scrutiny Committee is recommended to:

1. Consider and comment on Manchester's bid to become ACES European Capital of Cycling for 2024: and
  2. Endorse the recommendation to the Executive for Manchester's bid to become ACES European Capital of Cycling for 2024.
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**Wards Affected:** All

<b>Environmental Impact Assessment</b> - the impact of the issues addressed in this report on achieving the zero-carbon target for the city
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Our vision is for Manchester to be in the topflight of World Class cities and to be zero carbon by 2038, as well as creating a healthier city. The European Capital of Cycling status will help us achieve this vision and our partners will be central to us realising our ambition. Replacing shorter car journeys with cycling has the potential to improve air quality in the city
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**Equality, Diversity and Inclusion** - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments

The delivery of programmes within the ACES capital of cycling 2024 will include a particular focus on engaging Manchester residents who are under-represented in sport and physical activity, including cycling. Examples of these initiatives can be found within this document and include increasing participation of women and girls; Black, Asian and Minority ethnic groups and people with disabilities. As well as developing new cycling opportunities for such groups and other protected or disadvantaged groups, we will further promote existing provision.



<b>Manchester Strategy outcomes</b>	<b>Summary of how this report aligns to the OMS/Contribution to the Strategy</b>
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	If successful, the accolade will help us to promote cycling as a mode of transport, and aligning this with investment in other non-car modes across the city, will support growth of the economy, contribute to economic recovery, and maximise the city's competitiveness. Hosting of major cycling events will support the visitor economy and promote the city on the world stage.
A highly skilled city: world class and home grown talent sustaining the city's economic success	If successful the ACES European Capital of Cycling award will further highlight Manchester's World Class position, as home to the Great Britain Cycling Team and as hosts to major international cycling events. The launch of the new City Cycling Academy will be a key project that will support the identification and development of talented Cyclists from Manchester.
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	If successful with the ACES capital of Cycling bid, partners would actively ensure that opportunities to encourage cycling and enhanced across the city, including our diverse communities. Case studies are highlighted within the bid around how we are supporting inclusive cycling, women's and girls cycling and progressing initiatives to engage black, Asian and minority ethnic minority people.
A liveable and low carbon city: a destination of choice to live, visit, work	If successful, the ACES Capital of Cycling bid will allow us to continue to promote active travel, which aligned with other sustainable transport will reduce carbon emissions by increasing the overall share of public transport, cycling and walking trips and reducing short journeys by car.
A connected city: world class infrastructure and connectivity to drive growth	If successful, the ACES Capital of Cycling bid will support proposals under the Active Travel Strategy and related strategies will improve transport integration across Manchester, making it easier for people getting into and moving around the city.

Full details are in the body of the report, along with any implications for:

- Equal Opportunities Policy
- Risk Management
- Legal Considerations

## Financial Consequences – Revenue

Should the City's bid to become European Capital of Cycling be successful, a delivery plan would be developed setting out revenue requirements. It is anticipated that the costs would come through existing funds held for these purposes from council and partner resources. This might include a core team of 2 staff to co-ordinate partnership activity and maximise impact within the city's communities.

## Financial Consequences – Capital

Whilst there are no direct capital implications specific to the European Capital of Cycling bid, there has been major investment already made into cycling infrastructure and there are already a number of planned capital schemes underway to enhance cycling within the city, as part of a £70m programme of investment from central government and city-region devolved funding.

The city's capital investment into cycling recently has included £27m refurbishment of the National Cycling Centre and a £1.5m cycling hub at Wythenshawe Park. There have also been significant capital improvements to Clayton Vale trails and several projects in the pipeline that will be further progressed in relation to upgrading or building new assets to drive growth in cycling across the city.

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### Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy, please contact one of the contact officers above.

- Manchester's ACES Capital of Cycling 2024 Bid Document (Appendix 1)

## 1.0 Introduction

- 1.1 This report introduces the City of Manchester's bid to become ACES European Capital of Cycling 2024. It summarises the content of the bid document, which was submitted to ACES earlier this year, and outlines commitments for 2024 from Manchester City Council and our bid partners. If successful, Manchester will become the first ever ACES European Capital of Cycling and this will enable the city to deliver activation further prioritising cycling plans, infrastructure, and policy across the city.
- 1.2 Our vision is for Manchester to be in the topflight of World Class cities and to be zero carbon by 2038, as well as creating a healthier city. Cycling has a huge role to play in helping us achieve this vision and our partners will be central to us realising our ambition.

## 2.0 Background

- 2.1 ACES Europe stands for European Capitals and Cities of Sport. They are an association that awards recognition to cities that promote sports to improve quality of life and psycho-physical well-being. ACES Europe are a non-profit organisation based in Brussels which assigns every year the recognitions of World Capital, Region, City, Island, Community and Town of Sport in order to recognise, reward and promote successful sport policies.
- 2.2 ACES Europe identified and invited Manchester to become a candidate for its inaugural European Capital of Cycling 2024 and expressed that Manchester would be a strong candidate. The accolade has not been awarded previously, therefore if Manchester were successful, the city would be the first European city to be awarded the title. The opportunity could be used as a catalyst to transform and enhance our cycling offer as a city, enabling Manchester to expand and grow our cycling provision encouraging everyone to Pedal more in 2024 embedding cycling as a thread to run throughout our work.
- 2.3 There are lots of opportunities for the city in being awarded the inaugural title of European Capital of Cycling 2024. The opportunity to use the title as a springboard can realise benefits include but are not limited to:
- Cycling Development
  - Raising the profile of the city
  - Community engagement and well being
  - Business opportunities and potential access to funding
  - Share and gain knowledge and best practice with other European Cities
  - Extensive PR and Media Coverage

Securing the title would allow the city to showcase and drive forward some of the examples listed below:

- The city's capital investment into cycling (to include £27m refurbishment of the National Cycling Centre, £1.5m cycling hub at Wythenshawe Park, improvements to Clayton Vale trails and several projects in the pipeline

that will be further progressed in relation to upgrading or building new assets to drive growth in cycling across the city).

- How we contribute to being a carbon zero city with Manchester's commitment to be carbon zero by 2038 to include active travel, which has cycling as a significant part of the transformation and links to Manchester's Sport and Physical Activity Strategy (2018-28) which sets out how we will become a more active city.
- The importance the city places on cycling as a mode of transport and the Bee Network routes and crossings in neighbourhoods across Greater Manchester.
- Progress made on Manchester being selected as one of the 5 locations by the Department for Transport Fund e-cycle pilot run by Cycling UK to make e-bikes more accessible.
- As home to British Cycling and the Great British Cycling Team, how our city plays an important part in the embedding cycling in Manchester.
- Integration of the continued work on Child Friendly City engaging children and young people throughout the European Capital of Cycling Activation Plan.

2.4 A bid consortium was established on behalf of the city with representatives from Manchester City Council, British Cycling, TfGM, MCRactive, Marketing Manchester, GLL and Cycling UK. A formal candidature document was submitted by the bid team representing the City of Manchester in August 2023. The document outlines Manchester's cycling achievements to date and highlights the ambitions for the city moving forward (see appendix 1 for copy of Manchester's ACES Capital of Cycling Bid Document).

2.5 In September the city welcomed a delegation from ACES Europe, who assessed Manchester's bid. Delegates attended the relaunch of the National Cycling Centre, The Tour of Britain, a range of community cycling venues and used Bee Network Cycle Hire bikes to visit key infrastructure projects and protected cycleways on the Oxford Road Corridor. The visit showcased Manchester's commitment to cycling and allowed all bid partners to come together to demonstrate Manchester's ambition to be a world class cycling city.

2.6 The outcome of Manchester's candidature will be announced at the ACES Europe Gala event in Brussels, which will take place in early December.

2.7 If successful in securing the award, Manchester's Capital of Cycling year would commence in January 2024 for 12 months and leave a long-lasting legacy for Cycling in Manchester.

### **3.0 Manchester's Bid Content**

3.1 Manchester's Candidature was submitted as a joint bid between Manchester City Council, MCRactive, TfGM, British Cycling, Marketing Manchester and GLL representing the City of Manchester.

3.2 The bid document embeds and aligns with ACES Europe's five aims of:

- Enjoyment in Exercise
- Willingness to Achieve
- Sense of Community
- Learning Fair Play
- Improvement of Health

3.3 Likewise, the bid document aligns closely with several key council strategies, including:

- Manchester Active Travel Strategy and Investment Plan, which aims to deliver high quality cycling provision on our highways and supporting infrastructure such as cycle parking
- Making Manchester Fairer, which recognises the role of cycling in improving our surroundings, the environment, transport and tackling climate change, which in turn contribute to tackling health inequalities in the city/
- Manchester Sport and Physical Activity Strategy, which works collectively with the whole sport, physical activity and health sector to widen access for all, in turn leading to happier and healthier lifestyles. Cycling was identified as a priority area during the consultation process for the Sport and Physical Activity Strategy.

3.4 Manchester has a strong track record of hosting major sporting events since the 2002 Commonwealth Games. The National Cycling Centre houses the velodrome and indoor BMX track, as well as being the headquarters of British Cycling and the GB Cycling Team.

3.5 Manchester City Council has a long-term investment strategy that has seen over £100m invested into the sport and leisure venue portfolio between 2010 and 2020 and a further £20m is forecasted for investment this decade, which will include key cycling facility improvements. The National Cycling Centre has recently reopened after a £27m refurbishment and enhancement programme, which included green technology improvements to enable the facility to operate more efficiently and reduce its carbon footprint.

3.6 The Bee Network will see 1,800 miles of new walking and cycling routes created to connect neighbourhoods across Greater Manchester. 13km of protected cycle lanes have been built in Manchester since 2018, including the UK's first CYCLOPS junctions. More major highways schemes will be delivered in 2024 on Deansgate, and in Ancoats and New Cross, as well as the completion of the Chorlton Cycleway, a flagship 5km link from Chorlton to the city centre, which is considered to be a national exemplar of high-quality design for both cycling and pedestrians.

3.7 The Bee Network includes the cycle hire scheme which is managed and funded by TfGM, providing 1,500 bikes and e-bikes available for public hire. The scheme has seen over 1 million kilometres ridden since its launch in 2021, with over 60,000 active users and 1,300 rides made per day.

- 3.8 In February 2023, the council adopted the Manchester Active Travel Strategy and Investment Plan which has set out the scale of Manchester's ambition for cycling including a target to double Manchester's cycling modal share from 6% to 12% by 2028.
- 3.9 Manchester City Council has secured investment of £70m to deliver high quality cycling infrastructure on the highway, including the provision of kerb-separated schemes, cycle priority junction improvements and modal filters.
- 3.10 In 2020 Manchester undertook a cycling facility needs assessment which identified cycle hubs as a key priority to provide local opportunities to encourage people to learn to ride and develop their skills and confidence. Potential cycle hub locations were identified during this assessment, and three of these sites are now operational including Wythenshawe Cycle Hub, Philips Parks Cycle Hub and Platt Fields Park Cycle Hub.
- 3.11 MCRactive and British Cycling work closely together to widen access to cycling through community focused initiatives such as:
- Breeze is a women's only programme offering free local bike rides for women of all abilities.
  - Pedal Parties are held in traffic free spaces and provide opportunities for families and children to improve their cycling skills.
  - Guided rides are planned rides delivered by trained ride leaders and are suitable for all abilities.
- 3.12 Manchester has hosted many major international cycling events, including the Tour of Britain, the National BMX Series and the UCI Track World Masters Championships in 2023. Further international events are scheduled for 2024, including the National Track Championships, the Women's Tour of Britain and the National BMX Series.
- 3.13 Manchester is home to a variety of major cycling clubs and organisations, as well as community led cycling groups. Similarly, Manchester has strong relationships with National and International cycling organisations such as Union, Cycliste Internationale (UCI), British Cycling, UK Sport, Cycling UK and Sport England.
- 3.14 Cycling underpins Manchester's ambition to improve health and wellbeing across the city. Furthermore, replacing shorter car journeys with cycling has the potential to improve air quality in the city. Many community-focused cycling activities promote inclusive cycling, with specific initiatives to inspire women and girls to become involved in cycling, such as 'Women in the Workshop' sessions held at Station South.
- 3.15 Other health and wellbeing initiatives include TfGM's Cycle and Stride for Active Lives where 29 Manchester based groups and organisations have received funding to develop local walking and cycling opportunities. Similarly, TfGM have provided £5,000 grants to 13 groups and organisations to set up

Bike Libraries, which allow people to borrow bikes for free from locations within the heart of communities, increasing access to bikes.

- 3.16 Volunteers play a significant role in the running of cycling clubs and activity in Manchester. Direct targeting of cycling volunteers has always been a challenge so in 2024 MCRactive with British Cycling will launch a cycling volunteer programme to support events and activities across Manchester.
- 3.17 Cycling tourism is currently promoted by all bid partners through their websites and e-newsletters. However, we recognise this is an area in which all partners can improve. The intention is for this to be captured as part of the new Tourism strategy for Greater Manchester

#### **4.0 Commitments for 2024**

- 4.1 If successful in being named the European Capital of Cycling, 2024 will see a year-long celebration of Cycling in Manchester. A programme of events is being developed to drive community activation, identifying existing programmes to build on and new interventions which encourage active travel and widen participation in cycling.
- 4.2 Each bid partner has identified commitments for 2024, if Manchester should be successful in obtaining the accolade. Whereas some of these measures pre-date the bid, success would have significant benefit in promoting and amplifying their benefits. A delivery plan would be developed outlining when and how these actions would be delivered. These include but are not limited to:
- Deliver pilot scheme of secure on-street residential cycle parking in ‘cycle hangars’
  - Enhanced activation of major active travel schemes due to complete during 2024, for Deansgate and the Victoria North Eastern Gateway scheme through Ancoats and New Cross.
  - Continue to develop our School Streets programme and introduce enforcement through Automatic Number Plate Recognition (ANPR) cameras, removing the demand for volunteer enforcement
  - Every primary school child to be offered cycle training (Bikeability and cycle coaching).
  - Expand cycling participation events in partnership with community groups.
  - Free/ low-cost family activity in parks and community spaces- every school holiday and at regular intervals term time as well.
  - Launch of Manchester Cycle Academy- new programme of outreach activity in partnership with British Cycling, MCRactive and GLL that will connect back to National Cycling Centre and Talent Pools.
  - A focused campaign on women and girls to address confidence and safety perceptions.
  - Increased traffic free city centre events to enable a cycling take over.
  - Campaigns focused on bike maintenance to give confidence to people and communities who are less confident with cycling, including ‘ Dr Bike’ free maintenance sessions.



- Increase the number of Pedal Parties to ensure residents have access to free local family cycling activities.
- To plan and deliver a workforce development plan to increase and upskill the cycling workforce.
- Launch community Cycling festivals and participation events.
- Continue to grow and develop the bike maintenance and training programmes in partnership with community organisations.
- Launch a series of inclusive cycling programmes targeting a number of target groups including disability, women and girls.
- Free tickets to major cycling events targeted at community groups who are expanding and growing the cycling offer.
- Increase the opportunities to borrow or hire a bike within the City, with a particular focus on parks and off-road recreational trails.
- Improve access to safe sites for cycling such as parks, ensuring that physical barriers are identified and adapted to provide access for all.
- Continue to invest in walking, wheeling and cycling infrastructure to provide clean, safe and well-maintained routes that encourage use.
- Increase cleansing frequency of segregated cycle lanes through investment in a dedicated narrow access sweeper. Work with internal and external stakeholders to support Keep Manchester Tidy events to clean up cycle routes which are not part of the cyclical cleanse programme.

## **5.0 Communications Plan**

- 5.1 Should the bid be successful, we will develop a year-long campaign with the objective of raising the profile of Manchester's world class cycling facilities, driving participation with community groups and facilities, as well as highlighting the investment and delivery of cycling infrastructure.
- 5.2 Supporting residents to take up cycling, whether for fun or to travel around the city, is in line with Manchester's Active Travel Strategy and facilitates healthier lifestyles. The campaign will be aligned to these guiding principles.
- 5.3 This accolade will put Manchester on the national and international stage with the opportunity to tell our story and highlight our ambitions for the future. The communications campaign will include media and PR opportunities working with those who make Manchester a proud cycling city and encourage others to get involved.
- 5.4 A bespoke campaign brand has been developed that will be used to bring all elements of the bid together, working with partners under one recognisable look and feel. The campaign will filter through the channels that partners own or have access to 'badge' Pedal More in 24.

## **6.0 Outcomes and Legacy**

- 6.1 By building on the commitments set out for 2024, we hope to accelerate Manchester's cycling ambitions and create a legacy which will help grow Manchester as an international city of cycling, helping to leverage further investment into cycling in the city. In the lead up to 2024, the partners will work

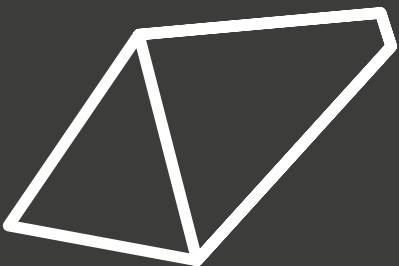
collaboratively to develop a detailed activation plan which incorporates the key targets and outcomes.

- 6.2 Should the City be successful; it is proposed that the programme of activation be extended to ensure a legacy programme.

## **7.0 Recommendations**

1. Consider and comment on Manchester's bid to become ACES European Capital of Cycling for 2024 and;
2. Endorse the recommendation to the Executive for Manchester's bid to become ACES European Capital of Cycling for 2024.





# MCR 2024 EUROPEAN CAPITAL OF CYCLING

**A collaborative destination bid from Manchester City Council,  
Transport for Greater Manchester, British Cycling, Cycling UK,  
MCRactive and Marketing Manchester.**



Designed and produced by M-Four. The information contained in this document has been supplied in good faith and has been derived from sources believed to be accurate on the date of publication.

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Appendix 1 Item 5



# Welcome to Manchester

**As Leader of Manchester City Council, I am delighted to confirm my full support for the City of Manchester bidding to become the European Capital of Cycling in 2024. I see this as a catalyst to escalate the city's ambitions to transform and enhance our cycling offer.**

Our vision is for Manchester to be in the top flight of world-class cities and to be zero carbon by 2038, as well as to create a healthier city. This accolade would support these ambitions to the benefit of the city and our residents.

The National Cycling Centre is a World Class venue that offers a wide range of cycling provision and is the home of British Cycling and the Great Britain Cycling Team. The facility has recently undergone a £26m refurbishment programme which will safeguard its offer to residents from across the city, as well as people from all over the world.

As a city we have a significant number of capital cycling projects in the pipeline, including the development of a series of cycle hubs across the city, and future projects to upgrade or build new assets to drive growth in cycling across the city.

Manchester is part of the wider Greater Manchester Bee Network, which will deliver 1,800 miles of routes and 2,400 new crossings across Greater Manchester in the next ten years. This will transform how people can travel around the city, help to make air cleaner, and help people to be more active.

We are one of five locations chosen to run an e-cycles pilot run by Cycling UK, and we are home to the newly launched Bee Network Cycle Hire scheme, which will continue to expand over the next few years.

We will ensure that cycle training programmes are in place to work with our resident's and communities to build confidence in cycling, enabling more people to cycle for leisure and travel. This includes accessible cycling opportunities and support for targeted groups.

As a city we have delivered a number of prestigious events, including the Tour of Britain, the Tour Series Grand Final, and the National Track Championships, in addition to several international events across a number of different sports.

Along with partners including British Cycling, Transport for Greater Manchester, Greater Manchester Combined Authority, Marketing Manchester and Community Cycling Groups, and with our infrastructure and connectivity, plus our passion for cycling, Manchester is delighted to formally express an interest in being considered for European Capital of Cycling for 2024.

We are excited not only at the prospect of receiving this prestigious inaugural title from ACES, but also at the opportunity of sharing and gaining knowledge and best practices with European cities.

**Bev Craig**  
Leader of Manchester City Council



# Supporting statements



**“Manchester is a great place to ride a bike, with so many opportunities; so a fantastic place to become the European Capital of Cycling. I'm looking forward to developing my work further in 2024 in being part of the change to diversify the cycling sector. With a particular focus on removing barriers and increasing representation in the cycling and bike mechanic industry of women and girls, of all cultural backgrounds”..**

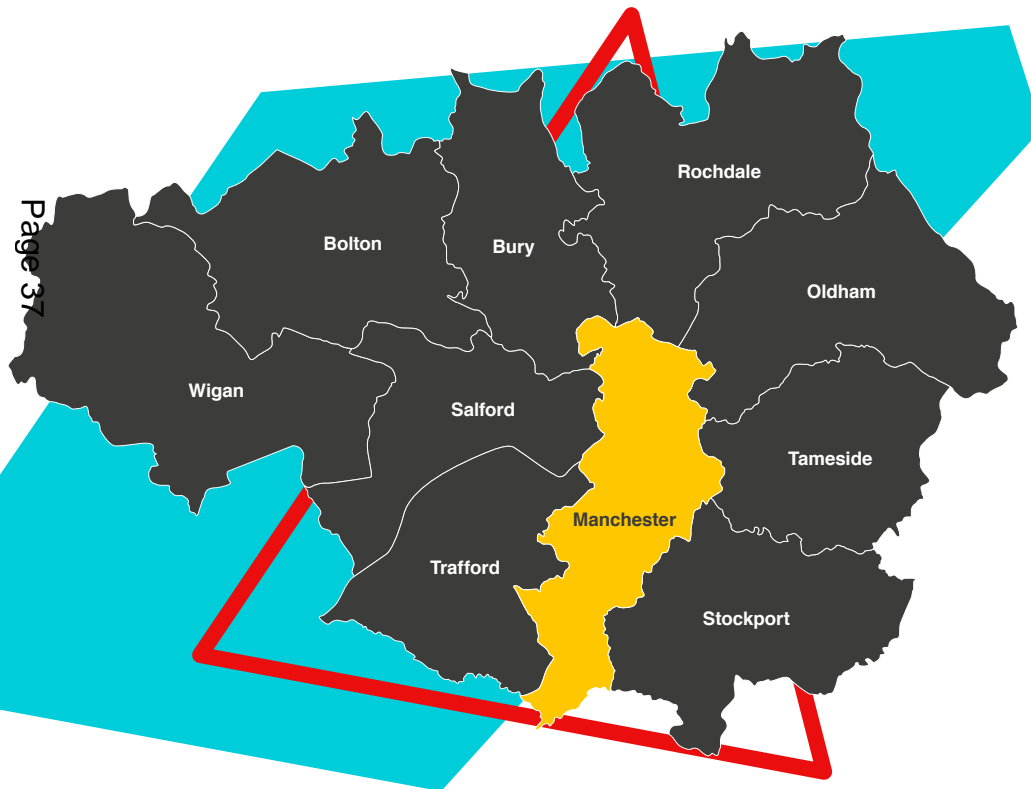
Belinda Everett  
Greater Manchester Bicycle Mayor /  
Founder of Bee Pedal Ready

**“At British Cycling we’ve been proud to call Manchester our home for almost three decades. With its vibrant communities, range of world-class facilities and investment in active travel infrastructure, the city is the ideal home for us and our work to support more people to ride more often across the length and breadth of Great Britain. Manchester has given so much to us, to our country’s best riders, and to the thousands of young people following in their footsteps in the city’s cycling facilities each and every week. Being awarded the European Capital of Cycling for 2024 would be a just reward.”**

Jon Dutton  
Chief Executive, British Cycling



# About Manchester



**Greater Manchester (GM) covers a large area of north-west England, comprising 10 metropolitan boroughs. This includes towns such as Bolton, Bury and Wigan, plus cities like Manchester and Salford. It has a combined population of 2.8 million.**

Manchester is governed by Manchester City Council (MCC), which is the lead bidding authority for the ACES European Capital of Cycling bid.

The GM city-region is governed by Greater Manchester Combined Authority (GMCA).

Within GMCA sits Transport for Greater Manchester (TfGM) which is the local government body responsible for delivering the GM transport strategy and commitments. TfGM is responsible for the Bee Network – the bold vision to deliver a joined-up transport system. The Bee Network will include the UK’s largest cycling and walking network - connecting every area and community in Greater Manchester, by creating more than 1,800 miles of routes and 2,400 new crossings.

The other key contributing stakeholders for this bid are: British Cycling, Cycling UK, MCRactive, Greenwich Leisure Limited (GLL) and Marketing Manchester.

# Why Manchester



A vibrant, affordable and welcoming destination with experience of hosting major sports events and elite teams.



Our bid consortium of city partners is a long-standing relationship committed to promoting cycling to drive our strategies for health, travel and sport.



Greater Manchester has a strong track record of hosting major sports events since the 2002 Commonwealth Games and a wealth of experienced partners and venues.



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Manchester Airport offers non-stop flights with 70+ airlines from 200+ destinations worldwide including Europe, the Middle East, North America, Asia and Africa.



The National Cycling Centre (NCC) houses our velodrome and indoor BMX track, plus the Headquarters of British Cycling and GB Cycling Team.



The Bee Network will see 1,800 miles of new walking and cycling routes created to connect neighbourhoods across Greater Manchester.



Manchester City Council has a long term capital investment strategy that has seen over £100m invested into the sport and leisure venue portfolio between 2010 and 2020 and a further £20m is forecasted to be invested this decade to include key cycling facility improvements.



Manchester is home to 14 National Governing Bodies and Sporting Federations, hosting national and regional performance centres that have strategic importance for the development of sport in the city.



A vibrant and passionate network of volunteers, community cycling organisations, clubs and campaign groups.

# Manchester demographics

## Overview

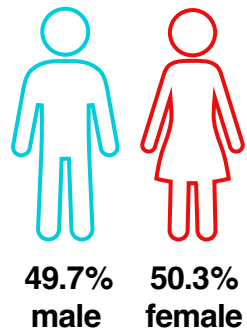
Manchester is a city and one of ten local authority areas within the county of Greater Manchester (GM). The current population of Manchester stands at 551,944 of a total GM population of 2.8 million, making Manchester the 6th largest local authority in England and the most densely populated in the North West.

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## Population:

551,944 (up 48,900 from 2011)  
126,952 under 18.

Median age: 31



Age	Value	Percent
Aged 4 years and under	34,378	6.2
Aged 5 to 9 years	36,562	6.6
Aged 10 to 15 years	43,040	7.8
Aged 16 to 19 years	35,722	6.5
Aged 20 to 24 years	61,887	11.2
Aged 25 to 34 years	100,584	18.2
Aged 35 to 49 years	108,897	19.7
Aged 50 to 64 years	78,705	14.3
Aged 65 to 74 years	30,299	5.5
Aged 75 to 84 years	15,895	2.9
Aged 85 years and over	5,974	1.1

Ethnic group	Value	Percent
Asian, Asian British or Asian Welsh	115,109	20.9
Black, Black British, Black Welsh, Caribbean or African	65,893	11.9
Mixed or Multiple ethnic groups	29,026	5.3
White	313,632	56.8
Other ethnic group	28,278	5.1

Manchester shares the five ACES aims and we are committed to demonstrating this within our bid and during 2024 with our range of activities in 2024. Our colour-coded badges will appear in the bottom-left hand corner to highlight which aim has been reflected throughout the bid.



# Making Manchester Fairer

**Manchester is committed to tackling health inequalities and has set out an ambitious framework for addressing these inequalities through Making Manchester Fairer.**

The plan identifies actions under eight key themes, aiming to narrow the gap between the healthiest and the least healthy and explicitly addressing the need to focus on the social barriers and challenges that can ultimately impact health. We recognise some people will have different needs and face greater or different barriers to improving their health – people who are marginalised or face discrimination often face additional barriers to improving their health alongside socioeconomic disadvantages.

**The plan recognises the role of cycling as follows: Improving our surroundings, the environment where we live, transport, and tackling climate change.**

Improving the quality and connectivity of walking and cycling routes across the city will encourage people to exercise outdoors, improving health and reducing carbon emissions. We will continue to work with Transport for Greater Manchester to improve walking and cycling

infrastructure, targeting less connected areas with high health inequalities. We will listen to local people to support de-carbonisation of transport through innovation, new solutions and policies. This work will be supported and promoted through the Citywide Active Travel Strategy for Manchester, which will clearly outline the benefits for health and climate change. We will work with businesses and residents on incentives to encourage public transport use, building on the increase in walking and cycling across the city seen during COVID lockdown.



# Manchester Sport and Physical Activity Strategy (2019–2028)

## Manchester Sport and Physical Activity Strategy (2019-2028)

Sport and Physical Activity is a core part of our city's identity and the lifestyle of many. The Manchester Sport and Physical Activity Strategy works collectively with the whole sport, physical activity and health sector to widen access for all Mancunians to lead happier and healthier lifestyles and encourages and inspires everyone to move more each day. Cycling was a priority focus area identified during the extensive public consultation when setting the strategy.

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Since the Sport and Physical Activity Strategy was agreed in 2018 significant progress has been made in delivering the strategy most notably in relation to investment into improved facilities, establishing physical activity interventions, attracting national organisations and major events to Manchester, and rebuilding the impact of the global pandemic.

The development of affordable place-based approaches to tackle inactivity with residents and communities, particularly those with poor health will continue to be a priority and MCRactive will further strengthen its partnership with key health and sport organisations to prioritise the link between physical activity, sports and local health systems to encourage more people to move.





# Cycling Facilities and Infrastructure overview

## The Bee Network – the story so far:

- » £70m pipeline of schemes under construction or in development
  - » 13km protected cycle lanes built since 2018 including CYCLOPS (Cycle Optimised Protected Signal) junctions – a UK first, based on Dutch best practice
  - » More major schemes coming in 2024 – Deansgate, Ancoats, Alan Turing Way
- Bee Network Cycle Hire – 1,500 bikes and e-bikes for public hire – 1,000,000km ridden (June 2023) further than the Moon and back since November 2021.
- » 10-year vision for network of protected cycle lanes on major routes connected by quiet streets.



# Cycling Facilities and Infrastructure - Highways

**Manchester City Council has secured investment of £70m to deliver high quality cycling infrastructure on the highway, including provision of kerb-separated cycle lanes, cycle priority junction improvements and modal filters to international best practice standards.**

This cycling infrastructure investment programme aims to deliver on our Active Travel Strategy target to double cycling's overall mode share from 6% to 12% by 2028.

In 2017 we completed our first flagship multi-modal sustainable transport corridor, along the Oxford Road / Wilmslow Road from the city centre heading south through the university and hospitals district to the south of the city. This scheme delivered over 5km of kerb-separated cycle lanes, which has led to over one million cycle journeys per year (except during periods of Coronavirus restrictions) and estimated emissions savings of 1.9 tonnes of NO<sub>2</sub> and 873 tonnes of carbon, per year. The scheme won the Excellence in Cycling and Walking category at the 2018 National Transport Awards.

2024 will see a major scheme delivered on Deansgate to deliver protected cycle lanes and CYCLOPS junctions at Liverpool Road and Quay St, connecting the 5km Chorlton Cycleway with Deansgate, the city centre's most prominent shopping, leisure and cultural street. The scheme is part of the city delivering on the Bee Network and Active Travel Strategy vision.

Another major scheme will be delivered in Ancoats, just to the north of the city centre, connecting major housing development to the city centre network, with a combination of protected cycle lanes, CYCLOPS junctions, quiet low traffic streets and a cycle/pedestrian bridge over the Ashton Canal.



Oxford Road Cycle Counter recorded over 1 million trips in 2022, already 500,000 in 2023 over first five months. Since end of 2021, usage has recovered and now exceeds pre-COVID numbers.



# Cycling Facilities and Infrastructure - Highways

## Chorlton Cycleway

The Chorlton Cycleway is a 5km long, high-quality cycle route with protected lanes and CYCLOPS (Cycle Optimised Protected Signals) junctions connecting Manchester City Centre with the suburb of Chorlton.

The scheme provides a seamless connection by cycling – with additional pedestrian improvements at junctions and crossings – throughout one of the city’s busiest corridors for cycling. Road space has been re-allocated from car to cycles in order to provide kerb-protected cycle lanes, as well as ‘bus stop bypasses’ to ensure that public transport and cycle movements can be accommodated together without conflict. Even though the full scheme is not yet fully complete, cycle journeys along it have risen by 40% from November 2021 to June 2023, and general traffic has reduced by 15%, clearly demonstrating the transformational effect of high-quality infrastructure. Walking trips are also up by 15% across the same time period, showing the benefits of cycling infrastructure across all sustainable modes.

“  
**Cycling journeys along this route have risen by 40% in 18 months.**  
”



We have built the UK’s first CYCLOPS junctions, modelled on Dutch best practice standards for cycling roundabouts. Three have been completed in the city, three more are under construction and two more are planned in committed schemes. The CYCLOPS junction design has now been rolled out by other local authorities across GM and in other parts of the country.

# Cycling Facilities and Infrastructure Planned Highways Infrastructure

In February 2023 the Council adopted the Manchester Active Travel Strategy and Investment Plan (2023-2028). This document sets out the scale of our ambition for cycling as well as walking and wheeling. It presents a clear vision of ‘what good looks like’ for cycling and a series of ambitions, targets and commitments over the next five years, including:

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## Target

Turning short journeys to walking and cycling and double cycling mode share

Implement an annual active travel focussed transport survey for Manchester

**Double**  
mode share  
for cycling



Make walking the  
**natural choice**  
for short journeys



Reduce the default speed limit in the city to **20mph**, and also reduce **40mph** speed limits to **30mph** by 2028, where justified and consistent with overall road safety

## Strategic Ambition

Access to regional centre, district centres, parks and other key destinations

**20%**  
of the identified active travel network will be delivered

Develop proposals for an additional **30%** of the identified active travel network

Improvements to **2 local centres** per year

## Ambitions

Enabling safe active travel to schools and colleges



Deliver **one** school street per ward



Enable **70%** **40%** walking or cycling to school  
primary aged children secondary aged children

Improving health wellbeing and quality of life through transport investment



Invest a minimum of **£10** per capita per year



Double the number of people who live within a **10** minute walk or cycle to local green spaces

Reflect the diversity of Manchester and address transport inequalities



**Removing** all access barriers to off-carriageway walking and cycling paths which prevent access to non-standard cycles

Set up a consultative panel to access scheme options at an early stage, representing a broad spectrum of

**interest and experiences**

# Cycling Facilities and Infrastructure Cycle Hire Scheme

**In November 2021 Transport for Greater Manchester, working in partnership with Manchester City Council, Salford City Council and Trafford Council, launched Greater Manchester's first publicly operated, self-service, 24/7 cycle hire scheme.**

The scheme is managed and funded by TfGM, on behalf of Greater Manchester Combined Authority, and operated on a day-to-day basis by Beryl, an experienced bike-share company which already works with other cities and regions including London, Watford, Bournemouth, Norwich and Hereford. Since launching, the scheme has expanded across the city and now serves a wide range of employment, retail, education and leisure hubs such as the universities, the city centre and Media City.

Phase one of the scheme recently won the Transportation Project of the Year Award (under £5m) at the CIHT North West Awards 2023. The award recognises outstanding examples of projects that demonstrate a contribution to the mobility of the community in the north west of England.

## Both pedal and e-bikes included:

- » Over 60,000 active users
- » Over 1,300 rides per day
- » Over 1 million kilometres ridden since launch
- » Over 320,000 journeys saving over 22 tonnes of carbon emissions
- » Average distance per ride about 2.5km

Source: Beryl live data monitoring





THE HOME OF



BRITISH CYCLING



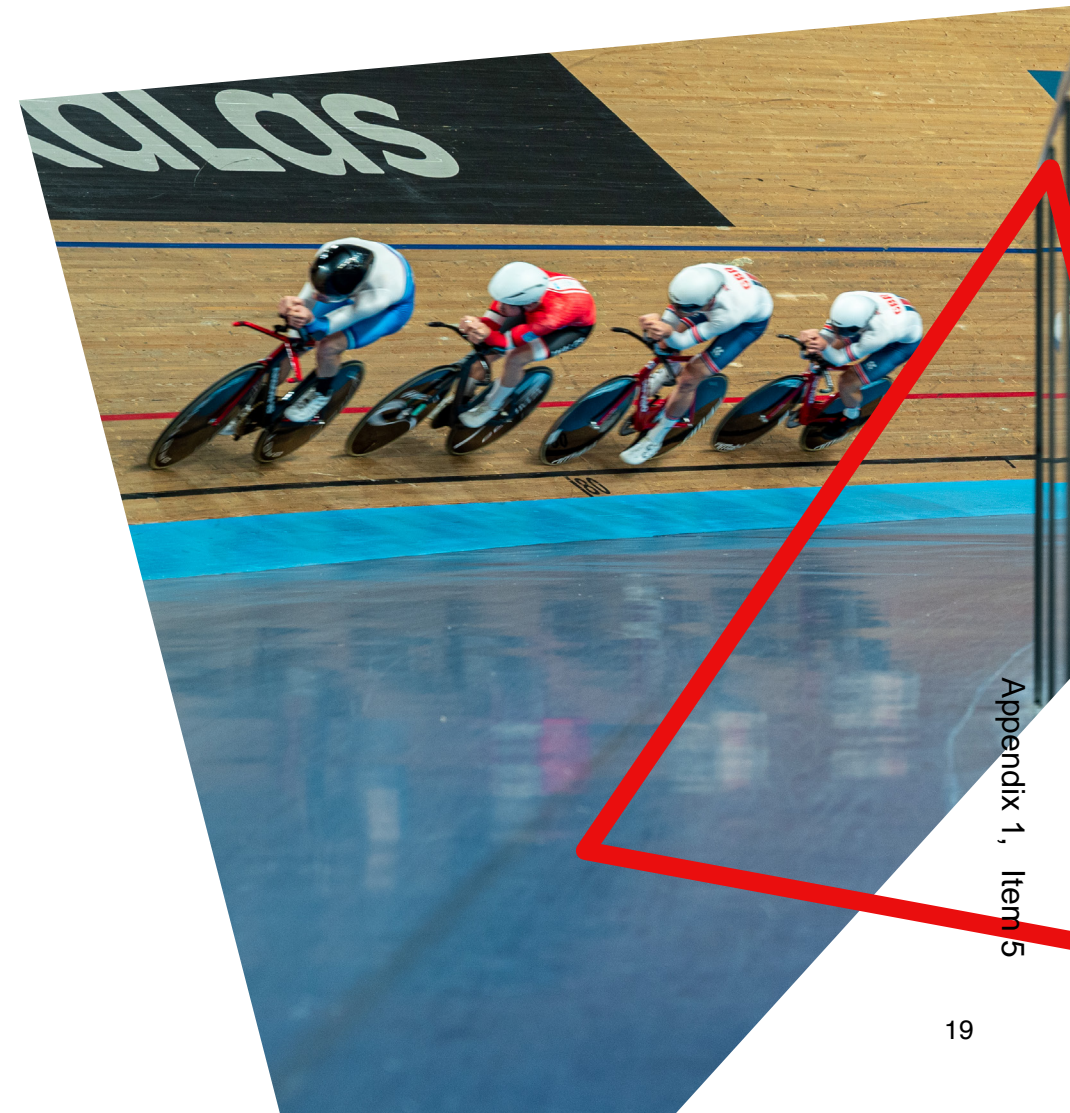
# Cycling Facilities and Infrastructure Sporting Facilities

Over the last two decades Manchester has seen enormous investment into its sporting infrastructure, including major event venue facilities for the Commonwealth Games in 2002 and further venue investment in recent years including the development of the first Indoor BMX Centre in the UK, the National Basketball Centre at Belle Leisure Centre, and the recent £25m refurbishment and enhancement of The National Cycling Centre.

The National Cycling Centre was a joint venture between Manchester City Council, Sport England (as English Sports Council) and British Cycling. The decision for the National Cycling Centre to become the home of British Cycling has led to a long-term partnership and investment strategy.

The NCC is a world-renowned cycling centre and has helped put Manchester on the international sporting map for both major events and the success of British Cycling. The venue is of strategic importance for the development of cycling in the city and is known locally as the Medal Factory.

A key part of the recent refurbishment of NCC has included green technology works (Ground Source heat pump and solar carports) to enable the facility to operate more efficiently and to reduce its carbon footprint, feeding into the council's ambitious carbon reduction targets by 2038.



# Cycling Facilities and Infrastructure Cycle Hubs

In 2020 Manchester undertook a cycling facilities needs assessment which identified Cycle Hubs a key priority for the City. Cycle Hubs Provide local opportunities to ride and are a critical part of encouraging more people to learn to ride and develop their skills and confidence. Developing local cycle hubs can support targeting of communities with low participation rates and high deprivation with opportunities to cycle. These opportunities can come in the form of programme delivery (for example, introductory lessons and guided rides), as well as providing access to equipment (hire/loan facilities) and appropriate ancillary provision (café, toilets) for local residents. These hubs can also be supplemented or based around sites where a natural cycling hub has developed through the presence of local community initiatives or existing facilities.

Following the needs assessment a number of potential Cycle hub locations were identified across Manchester. Three of these are now operational including Wythenshawe Cycle Hub, Phillips Park Cycle Hub and Platt Field Park Cycle Hub.





# Cycling Facilities and Infrastructure Cycle Hubs

## Wythenshawe Park Cycle Hub:

Cycling in Wythenshawe Park has benefited from a £1.55 million revamp thanks to Manchester City Council and Sport England's Places 2 Ride fund delivered in conjunction with British Cycling. £1.55million cycle hub has been made possible following a successful application by Manchester City Council to the Places 2 Ride Fund. Wythenshawe Park has received an award offer of £500k from the Places to Ride programme (which is being delivered through a partnership of British Cycling, Sport England and the Department of Digital, Culture, Media, and Sport (DCMS)).

## Platt Fields Cycle Hub:

Platt Fields BMX Track is located in Fallowfield, South Manchester. It is the home to Manchester BMX Club and has recently benefited from Places to Ride funding to refurbish the track and improve the floodlighting. Platt Fields hosts organised sessions from balance bike sessions up to elite club training sessions. The BMX Track recently hosted an event in the BMX Nationals Series.

## Phillips Park / Clayton Vale Cycle Hub:

The Clayton Vale Mountain Bike Trails are 12km of urban mountain bike trails next to Philip's park in the East of the city, next to the National Cycling Centre. There are colour-coded trails for all abilities. In 2023, the trails have undergone maintenance and improvements.



# Access to Cycling Facilities and Infrastructure

**Manchester Active and British Cycling have a Partnership Agreement for Recreational Cycling. The partnership includes a British Cycling Coach who delivers activity in parks, facilities and schools within Manchester. The agreement also includes the below programmes and activities:**

## **Breeze**

Breeze is a women's-only programme offering fun, free and local bike rides for women of all abilities. Overseen by British Cycling, it is volunteer-led and volunteers, known as Champions, are trained as Ride Leaders.

## **Guided Rides**

Guided Rides are planned rides delivered by trained Ride Leaders on pre-determined routes. There are rides suitable for all abilities and most are suitable for families.

## **Pedal Parties**

Pedal Parties are a fun way the whole family can ride together. They are held in traffic free spaces and provide opportunities for children to improve their skills on a bike. Events have trained cycling instructors and other voluntary cycling groups. Pedal Parties took place in Alexandra Park last year and our ambitions are to grow pedal parties across the city.

## **Community Groups**

British Cycling's Community Groups are informal, social cycling groups who advertise their rides online for anyone to join. Groups cater for cyclists of all abilities and are led by volunteers.





# Major Cycling Clubs and Organisations

## ESV Manchester

ESV Manchester was formed in 2023 by the merging of the two racing identities of Eastlands Velo and Sportcity Velo to form a fully uniform club. Their main activities are track cycling, but they also do Mountain Biking, Closed Circuit cycling and Cyclocross. Their main base is at the National Cycling Centre in Manchester.

## Manchester Wheelers

Manchester Wheelers is a friendly cycling club offering its members the chance to undertake regular rides and the opportunity to compete in road races, time trials, cyclo-cross and on the track. They welcome anyone new to the sport that wants to cycle for training, racing or simply for the joy of riding.

## Manchester BMX Club

Manchester BMX Club was established in 2008 and has 261 members. From the early days the club has gone from strength to strength, fondly being known as the “Field of Dreams”. Run by a team of amazing volunteers, Manchester BMX club encourages and develops both children and adults cycling talents, creating a friendly environment for them to develop their skills to become the BMX racers of the future.



## Wythenshawe Park & Nacro Community Cycling Hub (WyNCCH)

WyNCCH has been set up after local residents in Wythenshawe came together wanting an informal group after the completion of Wythenshawe Park Cycle Hub. With support from Nacro and British Cycling, the voluntary led group delivers learn to ride sessions, holiday activity, coached sessions and led rides. All activity is free or low cost. Their monthly learn to ride sessions see 50-100 visitors and children can borrow a bike for free if required. WyNCCH volunteers are also involved in the South Manchester cycling scene, with many of them recently volunteering at the Midweek Mountain Bike Madness event.



# Major Cycling Clubs and Organisations

## Cycling UK Community clubs:

- » A Community Cycle Club (CCC) is a group of people who come together to do cycling for whatever purpose they chose, Cycling UK support the following CCCs in Manchester:
- » North Manchester Community Cycle Club
- » South Manchester Cycling without Age
- » Station South
- » The Bike Hive

In addition, Cycling UK have a network of affiliated groups offering led rides and events, in the city these include:

- » South Manchester CTC
- » Manchester and District CTC
- » Team Glow
- » Moston Cycling Club
- » Manchester Mountain Bikers
- » Wheels for All Debdale

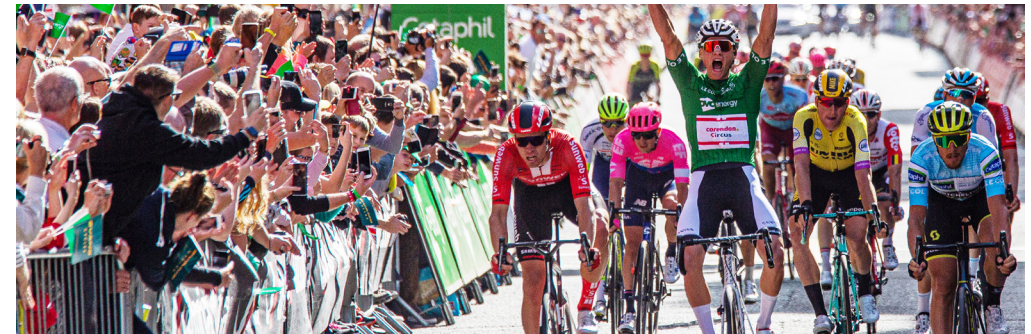






# Cycling Events, Initiatives and Projects

As the home of British Cycling and the National Cycling Centre, Manchester has been renowned as a host of major international cycling events since 1994. Due to the impact of the Covid-19 pandemic and the recent refurbishment project, the NCC has not hosted international events recently but has been host to the UCI World Track Championships three times, the UCI Track World Cup on 9 occasions, most recently in 2017, plus the UCI BMX Supercross World Cup (pictured) 3 times.



## Recent Event Timeline

### 2019

- » 6-Day Track Cycling Manchester
- » OVO Energy Tour of Britain Final Stage (pictured)
- » HSBC UK Let's Ride Manchester

### 2020-21

- » No major events due to Covid-19 Pandemic.

### 2022

- » Tour Series Grand Final
- » Annual Events
- » British National Track Championships
- » National BMX Series
- » Tour de Manc
- » Manchester 100 Mile
- » Manchester to Blackpool Bike Ride

### Future Events

Manchester City Council, MCRactive and British Cycling work closely on their joint events strategy and are targeting the return of major track and BMX events to the NCC, such as the UCI Track Champions League, UCI BMX Supercross World Cup, and many more.





# Cycling Events, Initiatives and Projects

Manchester City Council maximises its investment into major sports events by working closely with sporting national governing bodies and government funding agency UK Sport. Typically, sport events hosted in Manchester alongside British Cycling and UK Sport are funded by the three partners, plus revenue from ticket sales and sponsorship. MCC lever in partner funding to an approximate value of £5 for every £1 they invest.

## Case Study: Tour of Britain Final Stage – September 2019

In September 2019 Greater Manchester hosted the final stage of the Tour of Britain road race, attracting over 600,000 spectators across the city region (one third of the combined event attendance for all 8 stages). The event showcased the great collaboration between all ten local authorities across GM, each of which contributed to the staging costs of the event and were featured as part of the 165km route.

- » Start in Altrincham - 60,000 attendees  
Finish on Deansgate - 35,000
- » Economic Impact across GM - £3.8m  
Start at Altrincham - £711,660
- » Comms Messages promoted sustainable travel and new GM cycling/walking infrastructure
- » School Engagement – flag competition, Sprint Zone at Hazel Grove High School
- » Land Art Competition – 3 entries from the GM stage were picked as finalists

### Confirmed upcoming major cycling events:

#### 2023

- » **September:** Tour of Britain – Grand Depart
- » **September:** National BMX Series
- » **October:** UCI Track World Masters Championships

#### 2024

- » **February:** National Track Championships
- » **June:** Women's Tour of Britain
- » **September:** National BMX Series



# Promoting Health and Inclusion through Cycling

**Cycling is used across Manchester as an activity for improved health and better inclusion among under-represented groups. Furthermore, replacing short car journeys with cycling has the potential to improve air quality in the city; poor air quality being a significant public health concern.**

Manchester's Active Travel Strategy aims to 'improve citywide health and wellbeing through transport investment' as one of its four key ambitions.

Project  
of  
Consultation for Manchester's Sport & Physical Activity Strategy (2019 – 2028), identified walking and cycling as the two activities most likely to get people moving more in the city. Manchester Active developed a walking and cycling resource in its Health and Wellbeing team, due to our residents' interest in these activities and the city's and city region's prioritisation of walking and cycling. Through investment from Sport England known as the Local Delivery Pilot this resource is in addition to the cycling development work led by Manchester Actives Sport Strategy teams. We ensure that in communities if people raise walking or cycling as being of importance, we are able to use walking and cycling knowledge and expertise to support whilst ensuring that opportunities in the city are maximised.



Appendix 1, Item 5





# Promoting Health and Inclusion through Cycling

## Inclusive Cycling

**Many inclusive cycling opportunities exist and are promoted across the city.**

Simply Cycling is a Manchester-based organisation who run inclusive cycling sessions which engage people with disabilities and long-term health conditions and their families and carers, as well as those who cannot ride. They offer a wide range of adapted cycles, including hand-cycles, tricycles and wheelchair transporters and run weekly sessions at three different Manchester locations that attract hundreds of people, as well as running ride-outs and one to one sessions. Simply Cycling have just celebrated 20 years of inclusive cycling in the city.

Wheels for All run a similar weekly inclusive session in the city and are also delivering the inclusive element of Cycling UK's Cycling made Easier electric cycles pilot (funded by the Department for Transport), where e-trikes can be tried and borrowed.

TFGM's current active travel fund is particularly inviting applications from organisations to develop adapted bike solutions, enabling greater cycling inclusivity across Manchester.

British Cycling's Limitless Programme Launched in early 2023, Limitless is British Cycling's programme aimed at developing and increasing opportunities for disabled and para cyclists to participate and follow pathways into competitive cycling. Champion and Focus clubs are currently being established of which there are two in Greater Manchester, Mossley CC in Tameside and Seashell Trust in Cheadle Hulme.



Riders at a Simply Cycling Session, Wythenshawe Park.



Riders at a Cycling Projects Wheels for All session, Debdale Park.



# Promoting Health and Inclusion through Cycling

## Women and Girls' Cycling.

**There is a vibrant network of women and girls supporting each other in cycling in the city.**

Cycling UK celebrated 2 Manchester women in their 100 Women in Cycling 2022 list which recognises women that inspire others. Anna Smith is a Community Involvement Officer at Station South community cycling hub; encouraging people who are new to cycling and running bike rides and 'Women in the Workshop' sessions. Belinda Everett is a cycling advocate and mechanic based in Rusholme and founder of Bee Pedal Ready, an organisation that provides bike maintenance and rides for women. In June 2023, Belinda took on the role of Greater Manchester Bicycle Mayor.

British Cycling run 'Breeze' rides for women, led by female volunteer ride leaders. Joyriders also run regular rides for women across Manchester.

In 2022, Manchester Active invested into Cycling UK's Big Bike Revival fund. Many of the funded groups focussed on the development of women's cycling, including Chit Chat Chai who offer English Language classes for women. They now also offer popular cycling sessions for the women, to improve their health and fitness. Moston Cycling Club also used the funding to offer bike riding and bike maintenance classes to a group of South Asian women.

Team Glow are a network of Manchester – based women running a range of activity and have inspired many women over the years in a range of activity, including longer distance and challenge rides.

Ladypedal support and develop cycling opportunities for women within Manchester, including running Women's Cycling Stories events where a diverse selection of inspirational women speakers, including challenge riders, cycling advocates and community champions share their cycling journeys.





# WE ARE A SMALL COG IN A LARGE MACHINE



# Promoting Health and Inclusion through Cycling

## Inclusion

People of black, Asian and Minority ethnic groups are under-represented in sport and physical activity. These communities are supported through cycling initiatives within the city.

## Cycle Nation

Cycle Nation is an approach to test and implement effective interventions to increase participation in cycling amongst under-represented groups.

The approach was developed by British Cycling and the University of Glasgow, in conjunction with Manchester Active. In 2021/22, Manchester was involved in a feasibility study to test a nine-week programme in the Cheetham community (North Manchester); engaging mostly South Asian women.

In December 2021, the women were invited along to three engagement sessions to discuss the barriers to cycling. Following this, residents were invited to join a nine week programme, which offered a weekly session held in a local park. Eighteen women registered to take part; however two thirds could not ride a bike, therefore a 3-week 'Learn to Ride' course was provided in advance. Weekly sessions ran from February through to May 2022 (with a 4 week break for Ramadan), 15 women completed the programme.

Bicycles were provided to participants for taking part in the programme, sourced from Positive Cycles (in Oldham) where they receive and upcycle donated bikes. Many of the participants have continued to cycle and access led rides, a community cycling club has been established by those who took part.

The Chinese Health Information Centre supports Chinese people in the Manchester area to access health information and opportunities as they face multiple barriers in doing so. Manchester Active supported them to access funding to attend Simply Cycling sessions at Boggart Hole Clough which received positive feedback about the physical health, but more so the mental health and social benefits these sessions provided:

**“I get to know a lot of elderly friends; talk and laugh with them, and ride bicycles with them. Cycling can strengthen the body and is good for health. I like this activity very much. I feel that in addition to being good for my health, I can regain the fun of my youth. Moreover I can chat and have fun with the other folks”.**

Participant quote.





# Promoting Health and Inclusion through Cycling

A multi-partner approach to developing community cycling.

## Case Study: Station South

Station South opened in 2022, as a community cycling hub and café. It is located on the Fallowfield Loop, which is part of the National Cycling Network. Throughout 2022 community cycling activity engaged over 1,000 people in 81 events including led rides; bike maintenance and outreach events. Manchester City Council has recently purchased the building to ensure the future of a vibrant community offer. Station South has received funding from Transport for Greater Manchester, Manchester Active and Cycling UK to develop inclusive community cycling opportunities, including a bike library.

Station South delivered 'Women in the Workshop' sessions, and in acknowledgement of the childcare barrier that women can face; was innovative in putting on activities for children whilst their mothers were learning. One woman Sumayra learnt bike maintenance with her small child in a sling. Sumayra has gone on to become a trained cycling instructor delivering in Manchester schools.

Alongside Manchester City Council's acquisition of Station South; it also sits in the Levenshulme ward, which has been identified in the Making Manchester Fairer work as a target ward due to the inequalities in the area, so the facility will be supported in the coming years in continuing to develop its cycling offer.



'Women in the Workshop' sessions run at Station South in Whalley Range with female mechanics. Sessions were funded by Cycling UK and Manchester Active through the Big Bike Revival programme.



# Promoting Health and Inclusion through Cycling

A multi-partner approach to developing community cycling.

## Case Study: No. 93 Community Centre and Moston Cycling Club.

No. 93 is a wellbeing centre in Harpurhey; one of the wards highlighted in the Making Manchester Fairer Action Plan as having significant health inequalities. The centre offers services for anyone in the area who needs them, including those experiencing social isolation and mental health illness. The centre manager was keen to include cycling in the activities offered at the centre and applied for TFGM funding to deliver cycling and walking. This included bike library funding for bikes and storage. No. 93 teamed up with Moston Cycling Club who had Big Bike Revival and Manchester Active funding to deliver community cycling, including regular led rides and learn to ride. This regular physical and social activity offer enables centre users to become more active and improve their health and wellbeing.

Recently led rides from the centre have visited local community projects – linking people to the places in their communities. Bikes are also offered to children; enabling a family riding offer and participants are signposted to other cycling activity in the city, as well as training and volunteering opportunities. All the activity offered is free, as the costs of bikes, equipment and maintenance would be unaffordable to many centre users.

Through the collaboration between No. 93 wellbeing Centre and Moston Cycling Club and their hard work and dedication to cycling, there is now a regular community cycling offer, of led rides, learn to ride, bike maintenance and family cycling activity.



Bike maintenance session at No.93 Community Centre, run by Moston Cycling Club.

The successful collaboration between No.93 Community Centre and Moston Cycling Club and the impact they have had on their local community was recognised at the Manchester Sports Awards 2022 when they won 'Community Project of the Year'.







# Promoting Health and Inclusion through Cycling

## Cycle and Stride

Cycle and Stride for Active Lives is an exciting initiative from TfGM that supports community groups and people in Greater Manchester to become more active through walking and cycling.

17 Manchester-based groups and organisations have received funding to develop local walking and cycling opportunities (list provided in the appendices).

## Bike Libraries

A bike library is a simple concept. It's a location where people can go to borrow a bike for free. Access to a bike is an issue in Greater Manchester (GM) with up to 75% of households not having one available. Bike libraries will ordinarily be in the heart of the community, within easy reach by foot; for example - community centres, schools, leisure centres or local business premises. TfGM have provided grants up to £5,000 via an application process, 13 groups and organisations have received funding to develop bike libraries in Manchester (list provided in the appendices). The idea is to create a sustainable model where bikes are donated, fixed and utilised.

There are currently 12 bike libraries operational in Manchester; funded by TFGM and supported by Manchester Active (list provided in the appendices).

## Bike recycle scheme ambitions/ Recycle for Greater Manchester

Recycle for Greater Manchester: Currently any unused bikes can be donated to 18 recycling centres across Greater Manchester. Donated bikes are distributed to many bike projects and organisations across Greater Manchester or repaired, renewed and resold to a new home through the Renew Hubs (in three locations across Greater Manchester). Any funds raised are used to support local communities.

## Coaching Courses/ leader courses

Each year British Cycling, as part of the partnership agreement with Manchester Active, provides Let's Ride Breeze (for women) & Guided Ride (for all) ride leader training courses in Manchester. The courses qualify learners to deliver bike rides for groups of beginner and intermediate level adults and accompanied children on roads and cycle paths. Breeze rides offer fun, free bike rides to women of all abilities. In addition, the qualified British Cycling coach employed by the partnership, delivers coaching sessions in schools in the city and for targeted groups, giving around 5,000 people per annum the opportunity to learn to ride & develop their cycling skills.

## E-cycles pilot

Cycling UK chose Manchester as the first location to pilot its 'Cycling Made E-asier' e-cycles programme in the city. Through the programme local residents are able to access free long-term loans of both standard e-cycles and adapted e-trikes, as well as free e-cycle skills and confidence sessions.



# Promoting Health and Inclusion through Cycling

## Making cycling e-asier

The Making Cycling E-asier scheme, funded by the Department for Transport, aims to support communities in Manchester, Sheffield, Leicester, and Luton & Dunstable by providing free skills and confidence sessions as well as free one-month e-cycle loans. The program is implemented through e-hubs located at selected workplaces, Evans Cycles stores, and community hubs.

In Manchester, e-hubs have been established at Stretford Public Hall, Khizra Mosque, NHS Wythenshawe Hospital, and Evans Cycles at Cheetham Hill. Additionally, in partnership with Wheels for All, we are operating two inclusive cycling e-hubs at Debdale Park and Phillips Park.

**The program was initially launched in May 2022 in Manchester with the first e-hub at Evans Cycles, followed by the launch of all the e-hubs in early 2023. Currently, the program has delivered the following in Manchester alone:**

- » 531 one-month e-cycle loans
- » 795 beneficiaries reached through skills and confidence sessions

The e-cycle fleet used within the program consists of a variety of brands, styles, and types, including share bikes, high-end hybrid bikes, folding e-cycles, electric trikes, and cargo e-bikes. Each e-hub has access to a fleet of up to 70 e-cycles.

The Making Cycling E-asier scheme aims to provide an inclusive and accessible opportunity for individuals to experience e-cycling, regardless of their characteristics or demographics. The program operates under a universal access model, ensuring that participation is open to all who are interested in cycling on a short- or long-term basis. We strive to reach individuals who may be more likely to cycle frequently, but we also extend opportunities to everyone.





# Promoting Health and Inclusion through Cycling

The program has been successful in engaging communities that have traditionally been less likely to cycle, aligning with the outcomes of other behaviour change programs by Cycling UK. Gender representation throughout the program is excellent, and we have observed strong participation from Black, Asian, and other ethnic minority groups.

Initial findings indicate a notable shift among heavy car users to reduce car dependency. Participants who benefited from the e-cycle loans reported an increase in their cycling activity compared to their previous habits, with a significant portion maintaining a consistent level of cycling during the loan period.

During their loan periods, participants have transitioned from never cycling to actively cycling. Even after three months after taking a loan a significant proportion of participants who had never cycled prior to the program continued to cycle. The programme has demonstrated the ability to significantly alter behaviour patterns when free short and long-term e-cycles loans and events are accessible.

We have also observed that participants continued to cycle more frequently on their standard bicycles even three months after the loan period ended, indicating a sustained positive impact beyond the duration of the e-cycle loan.

While the program is not specifically targeted at individuals from deprived areas or lower income groups, it has gained significant traction within deprived areas during the initial stages. This indicates that the scheme is of interest to people residing in both more deprived and higher-income areas.

Although our participant pool includes fewer individuals with “poor” or “very poor” health ratings, it is noteworthy that our outreach extends beyond those who identify as being in (very) good health. This demonstrates our inclusive approach in providing opportunities for a wider range of individuals, including those with various health conditions, to benefit from cycling and electric cycles. The collaboration with Wheels for All specifically targets individuals with disabilities or long-term health conditions.





# Promoting Health and Inclusion through Cycling

## Connection between cycling development and leisure and health facilities

Greenwich Leisure Limited (GLL) is the UK's largest leisure charitable social enterprise, they operate 19 of Manchester City Council's community and world-class leisure facilities across the city. All Leisure Centres have sustainability action plans in place, feeding into Manchester's Sport and Physical Activity strategy and strategic theme of 'contributing to a zero carbon city' which underpins the Manchester climate change framework.

In the last 12 months to support cycling in communities and in the workplace a number of initiatives have been introduced.

Two bike libraries funded by TfGM are now operating at Manchester Leisure Centres. Arcadia Leisure Centre bike library launched in February 2023, followed by Moss Side Leisure Centre bike library starting in March 2023. Local residents can borrow a folding bike or standard bike and equipment.

Bike library users include a member of staff and a participant who attends the over 60s activity group that attends the centre.

In addition Hough End Leisure Centre were successful in applying for TfGM funding to install workplace cycle storage for staff, encouraging active travel and reducing their carbon footprint.

Both GLL and Manchester Active are taking part in the Council's e-Cargo bike pilot to test the use of e-Cargo bikes to reduce car trips.



# Participation Case Study – Big Bike Revival

Cycling UK operates the Big Bike Revival programme funded by the Department of Transport and supported by local authorities. Big Bike Revival is all about helping everyone and anyone to begin or return to cycling through a programme of free activities that enable people to start cycling through fixing bikes, teaching skills and leading rides, delivered by local community organisations. Through fun, social and inclusive activities the aim is to make cycling become a normal transport option and inspire people of all ages, backgrounds and abilities to discover the joys of cycling.

In 2022, MCRactive contributed to the Big Bike Revival fund which resulted in a total of 19 successful applications from 14 Manchester-based groups, totalling £40,500, enabling 1,240 people to attend 176 events.

Survey responses revealed the following insights:

## Participants' activity levels:

- » 55% cycled once a month or less and are considered non-regular cyclists
- » 41% relied on the car for everyday journeys
- » 46% met recommended physical activity guidelines for adults
- » Top three services that participants received:
  - » Had my cycle fixed or serviced for me
  - » Learnt how to maintain my cycle at a maintenance workshop
  - » Went on a led cycle ride
- » Participants' top three challenges to cycling:
  - » Did not feel safe enough
  - » Lacked confidence when cycling
  - » Lacked local route knowledge
- » 90% of participants said they intend to cycle in the next few months.



# Volunteering in Cycling

**Volunteers play a significant part in the running of the cycling clubs and activity in Manchester:**

## Volunteer case study:

Carol Hutchinson from Moss Side had not learned to ride a bike as a child, but one day she came across Bike Hive in her local Alexandra Park, running a bike maintenance session. She was asked if she wanted to join a ride and admitted to Ian, a long-time Bike Hive volunteer, that she couldn't ride. He asked if she'd like to learn, and Carol's cycling journey started there. She accessed Learn to Ride sessions and was taught how to get started: "What a feeling when I stopped pedalling and looked round to see how far I'd travelled alone. From that moment I was hooked!". Carol continued to attend cycling opportunities, including venturing out of the park and discovering more about her local area.

Carol was pleasantly surprised when she was put forward to become a ride leader. After the support she had received from Bike Hive, she was keen to support and inspire others. She worked hard to achieve her ride leader award and is now regularly involved in leading rides and running cycling activity in her local area. More recently Carol became a qualified cycling instructor, continuing to develop her new-found love of cycling.



**"I have gained so much from cycling," Carol says. "I'm happier, and when I'm out on my bike I feel free. I feel healthier, too: my fitness levels have improved lots."**

Bike Hive is a Cycling UK Community Cycling Club. Thanks to Cycling UK for providing this case study.





## Case Study

### E-Cargo Bike Library

£135K Energy Savings Trust grant to fund 32 e-cargobikes, 16 of which are in use as MCC fleet and have replaced diesel vans. 16 are for public hire for business or personal use. The fleet is a strong example of the Council's efforts to both reduce its own direct carbon emissions from its own vehicles, and to promote the use of new sustainable modes for moving heavy goods, which previously would have been seen as difficult to do by cycle.

The business hire e-cargobikes are used by local businesses, like Chorlton Bicycle Deliveries, and other local firms who wish to explore the use of cycle logistics.



# Promotion of Sustainable Transport School Streets

**Between 2018 and 2022 the council have supported 21 different primary schools in 14 wards across Manchester to hold one day tester “School Street” Sessions.**

The sessions help to promote active travel to transform the school run and encourage safe, healthy school travel whilst improving air quality around school sites.

A “School Street” taster session is a one-day trial session with the Council waiving normal fees and providing expertise, legal notices, training for volunteers, signage, and barriers for the school to allow them to successfully manage the session. These have typically been held on climate change campaign days such as Clean Air Day or Car Free Day.

These are opportunities for schools, parents, and residents to come together to provide safe traffic free school travel supported by volunteer traffic marshals. Around 9,000 pupils have been able to enjoy car free space outside their school at drop off and pick up times for at least a day by participation on the school street trial sessions.

In September 2021, the council was successful in securing 50k in funding from TFGM (Transport for Greater Manchester) to roll out a pilot programme for School Streets at 7 schools in Manchester sees School Streets Sessions held regularly on school term days. The School Streets initiative at these 7 schools is being supported by Experimental Traffic Regulation Orders (TRO) and additional fixed signage. The Council provides accredited marshal training and resources for school staff and parent volunteers. The pilot areas will be in place for 6 months, and following a review of the pilot it is hoped it can be rolled out to additional schools.

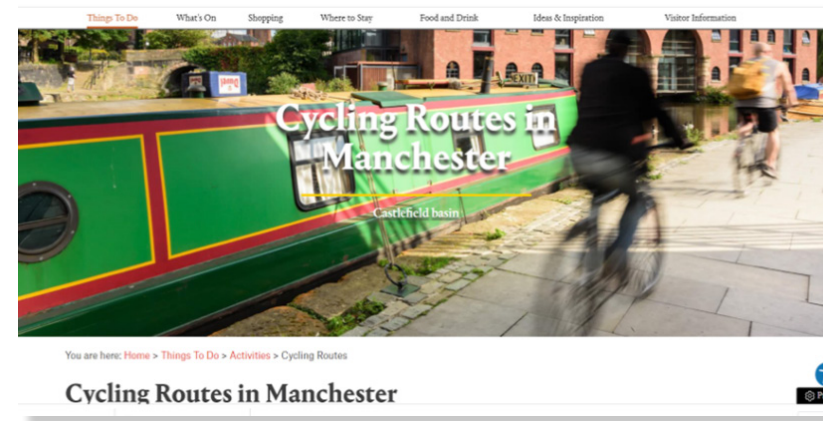
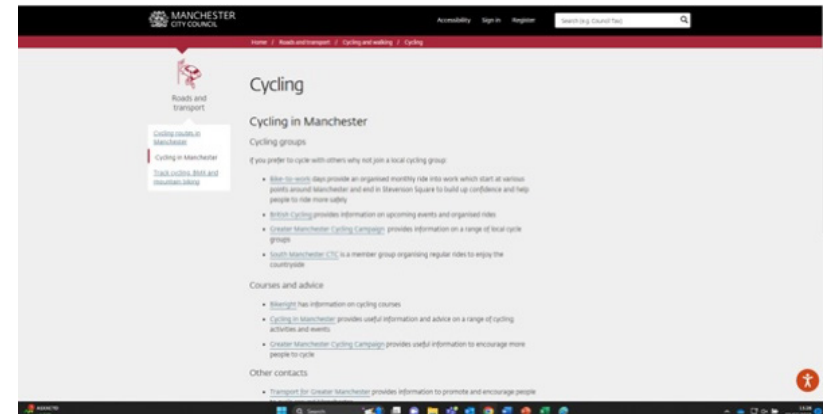
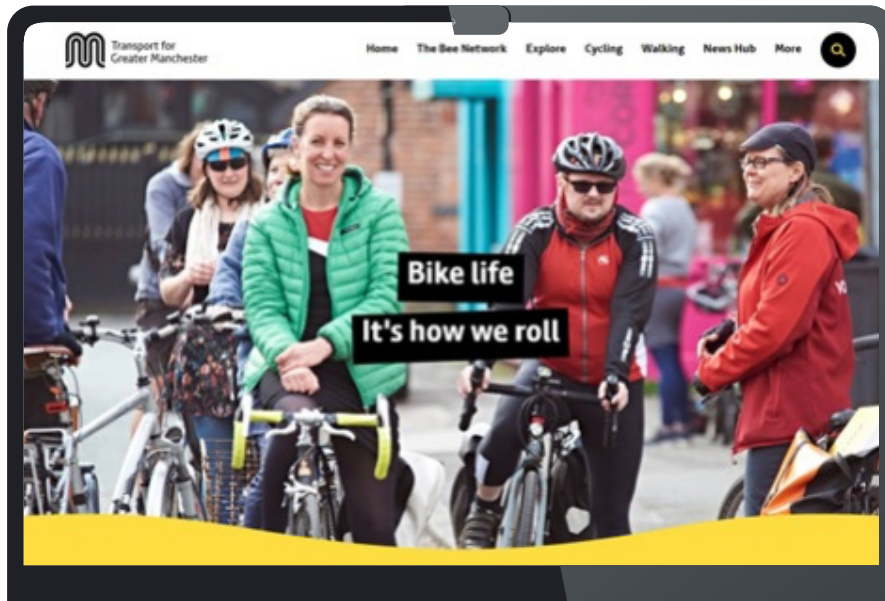




# Promotion of Cycling Tourism

Cycling Tourism is currently promoted by Manchester City Council, Marketing Manchester, TfGM and other city partners via their websites and e-newsletters; however, this is recognised as an area in which all partners can improve.

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Appendix 1, Item 5



# Communications approach

**Working with partners across the city and Greater Manchester the communications approach will be to bring together and celebrate all of the elements that make Manchester the European City of Cycling.**

Our bold and confident branding and logo will be used to promote and highlight how Manchester has cycling at its core. We want to inspire people to get involved, whether they cycle regularly or have yet to try it.

## Activity timeline and channels:

- » September – announce the bid, to coincide with the delegate visit
- » Media launch alongside the reopening of the National Cycling Centre, Tour of Britain and the Manchester 100 mile events
- » PR activity alongside events to raise awareness and excitement
- » December – winner is announced
- » Media release
- » Web presence launched
- » January to December 2024 – Manchester’s year as European City of Cycling. Year long activity plan bringing together all things cycling with supporting comms including:
  - » Events, web, social media, PR/media, print collateral, case studies, filming, animation, outdoor advertising, radio, partner channels.





# Relationships with National / International Cycling Organisations



## Union Cycliste Internationale (UCI)

As the international federation for cycle sport, the UCI has extensive experience of delivering events alongside Manchester City Council and British Cycling at the National Cycling Centre since its inception in 1994.

## British Cycling

British Cycling is the national governing body for the sport of cycling in Britain. They govern and develop the sport from grassroots participation through to supporting the riders representing Great Britain on the international stage as part of the Great Britain Cycling Team. Manchester is incredibly proud to be the home of British Cycling since the opening of the National Cycling Centre in 1994. The building currently houses the offices for 100+ British Cycling staff members plus the training base for GB Cycling Team.

The Council and Governing Body recently signed a new 25-year Memorandum of Understanding (MOU), committing them to work together for the benefit of the city's residents cycling in the city. Supporting the MOU is the long-term partnership between Manchester Active and British Cycling, which employs a community coach to deliver cycling activity and a range of events, full time across the city.

## UK Sport

UK Sport is the nation's trusted high-performance experts, powering the best athletes, teams, sports and events to achieve positive success. Manchester has worked closely with UK Sport for many years to ensure the successful delivery of a wide range of major sporting events, including UCI World Track Cycling Championships, Track World Cups and UCI BMX Supercross World Cups within Manchester over the years.



# Relationships with National / International Cycling Organisations



## Cycling UK

Cycling UK run two behaviour change programmes within Manchester, aimed at breaking down barriers to cycling and enabling more people to use their bikes. Through the Big Bike Revival programme we work with a wide range of community organisations across the region, providing funding and support to deliver cycling activities to make cycling more affordable and accessible, reaching out to underrepresented communities. The Community Cycle Club programme supports groups of volunteers to run regular bike rides, cycle confidence sessions and other cycling activities, with the aim of making people feel healthier, happier and better connected to their communities through group cycling.

Cycling UK is also piloting its 'Cycling Made Easier' e-cycles programme in the city. Through the programme local residents are able to access free long term loans of both standard e-cycles and adapted e-trikes, as well as free e-cycle skills and confidence sessions.

Our Cycle Advocacy Network is also active in the city. The network brings together people with a shared interest in creating better conditions for cyclists, including those campaigning for better infrastructure and safer roads. The network creates a hive mind of cycle campaigners to help share best practice and further progress.

## Sport England

Sport England is the government agency investing in sport and physical activity to make it a normal part of life for everybody in England. Manchester City Council, MCRactive and Sport England have a joint investment strategy that spans capital facility investment, playing pitches and grassroots sports hubs, dedicated programmes aimed at removing barriers to being more active, and sport-specific investment plans. In addition, the relationship between MCC, Sport England and Manchester City Football Club is underpinned by the rental funding from the club to MCC, with funds ring-fenced for sports development and facilities.



# Activities as European Capital of Cycling

Month	Activity	Lead organisation	Summary
January	European capital of Cycling 'Moment' event	MCC	Comms/ marketing piece to announce the start of Year of ECOC
	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation / comms and marketing
	Racing Under the Roof	British Cycling	14 Jan at National Cycling Centre - BMX Track
February	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Racing Under the Roof	British Cycling	11 Feb at National Cycling Centre - BMX Track
	National Track Championships	British Cycling	22-24 Feb at National Cycling Centre
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation/comms and marketing



# Activities as European Capital of Cycling

Month	Activity	Lead organisation	Summary
March	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation / comms and marketing
	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	International Women's Day	MCC	Cycling celebration 100 women in cycling
April	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation/ comms and marketing
	Active streets x 4 events	MCRactive	Neighbourhood activity festival in a local community including road closures and work across range of partners including community safety and Recycling Teams
May	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation / comms and marketing

# Activities as European Capital of Cycling

Month	Activity	Lead organisation	Summary
May	Bike to Work Week	MCC / MCRactive	Campaign running 13-19 May
	Active streets x 4 events	MCRactive	Neighbourhood activity festival in a local community including road closures and work across range of partners including community safety and Recycling Teams
June	Midweek Mountain Bike Madness race event – Wythenshawe Park	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Pedal Party – Alexandra Park / Wythenshawe Park / Heaton Park – frequency tbc	British Cycling	
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation / comms and marketing
	Active streets x 4 events	MCRactive	Neighbourhood activity festival in a local community including road closures and work across range of partners including community safety and Recycling Teams
	National School Sports Week	MCRactive	Campaign and cycling focus in schools

# Activities as European Capital of Cycling

Month	Activity	Lead organisation	Summary
June	National Clean Air Day	MCC	June 20th Campaign raising awareness nationwide
	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Women's Tour of Britain Final Stage	MCC	GM stage on 9th June - route TBC
	Summer of Cycling activities	British Cycling	
July	Pedal Party – Alexandra Park / Wythenshawe Park / Heaton Park – frequency tbc	British Cycling	
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation/comms and marketing
	Active Streets x 6 events	MCRactive	Neighbourhood activity festival in a local community including road closures and work across range of partners including community safety and Recycling Teams

# Activities as European Capital of Cycling

Month	Activity	Lead organisation	Summary
July	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Manchester Day Pedal Party	MCC/ British Cycling	
	2024 Paris Olympics / Para Olympics – activities linked	British Cycling	
	Summer of Cycling activities	British Cycling	
Throughout July/ August/September	Cycling celebration around GB Cycling Team at Paris 2024 (Olympics and Paralympics)	GLL/ MCRactive/ BC	Live screening at National Cycling Centre and activation around supporting Team GB at Paris 2024

# Activities as European Capital of Cycling

Month	Activity	Lead organisation	Summary
August	Pedal Party – Alexandra Park / Wythenshawe Park / Heaton Park – frequency tbc	British Cycling	
	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	National Cycle to Work Day	MCC	National Campaign
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation/ comms and marketing
	Active Streets x 6 events	MCRactive	Neighbourhood activity festival in a local community including road closures and work across range of partners including community safety and Recycling Teams
	2024 Paris Olympics / Para Olympics – activities linked	British Cycling	



# Activities as European Capital of Cycling

Month	Activity	Lead organisation	Summary
August	Summer of Cycling activities	British Cycling	
September	Pedal Party – Alexandra Park / Wythenshawe Park / Heaton Park – frequency tbc	British Cycling	
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation / comms and marketing
	Active streets x 4 events	MCRactive	Neighbourhood activity festival in a local community including road closures and work across range of partners including community safety and Recycling Teams
	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
October	Pedal Party – Alexandra Park / Wythenshawe Park / Heaton Park – frequency tbc	British Cycling	

# Activities as European Capital of Cycling

Month	Activity	Lead organisation	Summary
October	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation / comms and marketing
	Active streets x 4 events	MCRactive	Neighbourhood activity festival in a local community including road closures and work across range of partners including community safety and Recycling Teams
November	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation / comms and marketing
December	City Academy sessions	British Cycling	Sessions focused on Young People at National Cycling Centre. 2 hrs per month across Track Cycling and BMX. Kids are identified from cycle hubs across the city
	Manchester Bike Day (Name TBC)	MCC / MCRactive	Each month a day of focused cycle activation / comms and marketing

# What being awarded European Capital of Cycling will enable:



**2024 to be a flagship year providing the platform for a catalyst for change – escalating the City’s ambitions to transform and enhance our cycling offer**

**Support Manchester’s commitment to be a zero carbon city by 2038**

**Maximise the relaunch of the National Cycling Centre following major refurbishment in 2023**

**A focus on putting extensive cycle training programmes in place and work with our residents and communities to build cycle confidence**

**A communication spotlight focused on cycling for the whole of 2024**

**An opportunity to share and gain knowledge and best practices with ACES Europe and European Cities**

# Cycling Budget 2024/25

Sports Team	Budget
National Cycling Centre & Platt Fields Park BMX	£1,800,000
Wythenshawe Cycle Hub	£22,500
British Cycling Partnership	£40,000
Sports Development Team	£100,000

Infrastructure Team	Budget
New infrastructure	(Estimated) £17,800,000
<b>Total Projected Spend</b>	<b>£19,762,500</b>



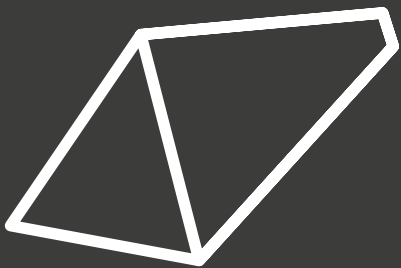
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2024 PEDAL MORE IN





# MCR 2024 EUROPEAN CAPITAL OF CYCLING

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**Manchester City Council  
Report for Information**

**Report to:** Communities and Equalities Scrutiny Committee - 7 November 2023

**Subject:** Community Safety Partnership Overview

**Report of:** Strategic Director Neighbourhoods  
Chair of Community Safety Partnership, Manchester City Council

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**Summary**

This report was requested by the Communities and Equalities Scrutiny Committee. It provides an update on the implementation of the Community Safety Strategy 2022-25. It also provides information requested by Members at the Communities and Equalities Scrutiny Committee meeting on 6 September 2022.

**Recommendations**

The Committee are invited to consider and comment on the information contained in this report.

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**Wards Affected:** All

<b>Environmental Impact Assessment</b> - the impact of the issues addressed in this report on achieving the zero-carbon target for the city
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None
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<b>Equality, Diversity and Inclusion</b> - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments
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The Community Safety Strategy 2022-25 contributes towards the elimination of unlawful discrimination, harassment and victimisation, and other conduct prohibited by the Equality Act. The impact of this strategy on protected groups was considered through an Equality Impact Assessment.
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<b>Manchester Strategy outcomes</b>	<b>Summary of how this report aligns to the OMS/Contribution to the Strategy</b>
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	
A highly skilled city: world class and home grown talent sustaining the city's economic success	
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	The CSP is involved in a range of work that supports communities to be more resilient and safer, providing them with confidence and enabling them to reach their full potential. This includes the work carried out through RADEQUAL and in creating safer spaces for women and girls. It also includes diversionary, reflective, and rehabilitation work with young people and offenders.
A liveable and low carbon city: a destination of choice to live, visit, work	This report will highlight how the work to achieve community safety contributes towards this outcome by ensuring neighbourhoods are safe and therefore a destination of choice for people to live, visit and work.
A connected city: world class infrastructure and connectivity to drive growth	

Full details are in the body of the report, along with any implications for:

- Equal Opportunities Policy
- Risk Management
- Legal Considerations

**Contact Officers:**

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**Background documents (available for public inspection):**

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy, please contact one of the contact officers above.

Domestic Violence and Safety of Women and Girls report to Communities and Equalities Scrutiny Committee on 5 September 2023



## **1.0 Introduction**

- 1.1 This report provides an update to the report presented at the 6 September 2022 Communities and Equalities Scrutiny Committee meeting which introduced Manchester's Community Safety Strategy 2022-25. The report also provides information requested by Members at that meeting.

## **2.0 Background**

- 2.1 Under section 6 of the Crime and Disorder Act 1998 Community Safety Partnerships (CSPs) are required to formulate and implement a strategy for the reduction of crime and disorder.
- 2.2 Following consultation, data analysis, working with various partners to identify their 'must do's', and referencing GMCA's Police and Crime Plan 2022-25, the CSP identified five priorities for the 2022-25 strategy:
1. Tackling neighbourhood crime and antisocial behaviour
  2. Keeping children and young people safe
  3. Tackling serious harm and violence
  4. Tackling drug and alcohol driven crime
  5. Protecting communities through changing offender behaviour
- 2.3 Underpinning these five priorities are 'common themes' that are applicable to any or all of the priorities to a greater or lesser degree, including mental health, disproportionality in the criminal justice system, achieving race equality, and improving data and communication.
- 2.4 Each priority has a number of 'we wills'. These are actions that the CSP is or will carry out over the three years to achieve its priorities.
- 2.5 Each of the five priorities is overseen by two priority leads, who are responsible for advancing, delivering, and reporting on their priority area. This includes developing plans, commissioning analysis and activity, allocating funding, monitoring activity and performance, and working with other priority leads on cross-cutting areas of work.
- 2.6 The CSP Board meets quarterly to monitor, review, and progress the work of the CSP overall and against agreed targets and priorities. It considers performance and outcomes while addressing gaps in service delivery and undertaking several statutory duties. The CSP Board is supported by a Core Group comprising priority leads and a Partnership Analytical Team.

## **3.0 Community Safety Strategy 2022-25: Update on Priorities**

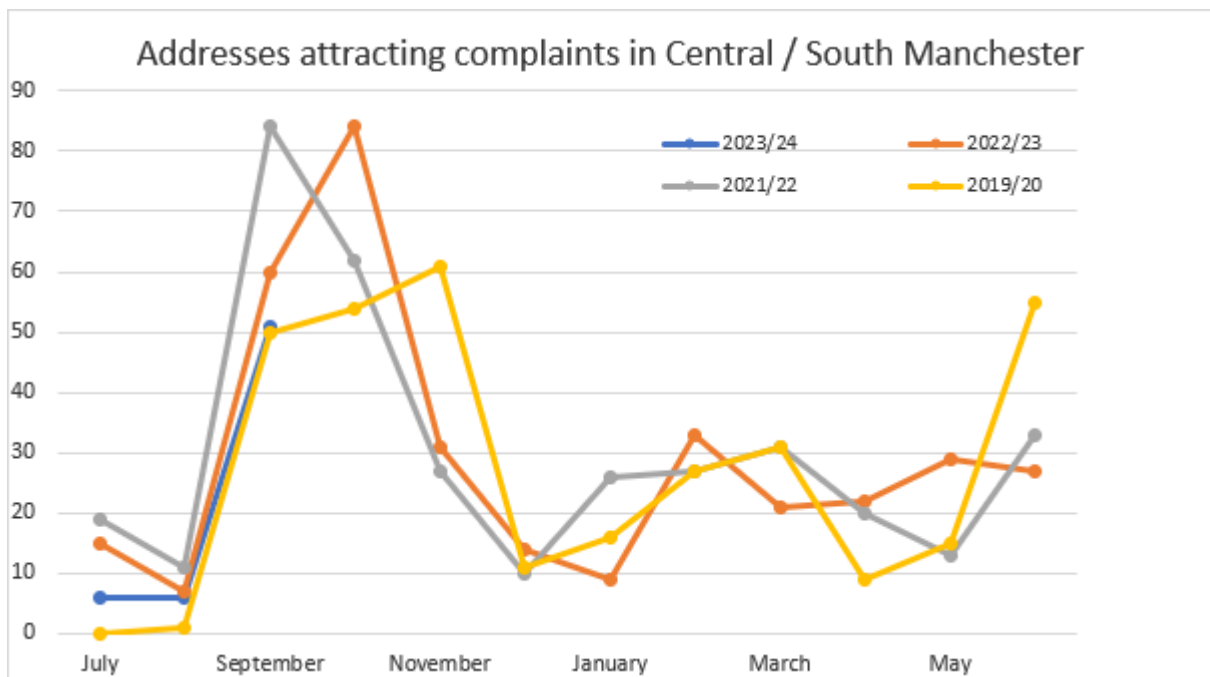
### **3.1 Tackling neighbourhood crime and antisocial behaviour**

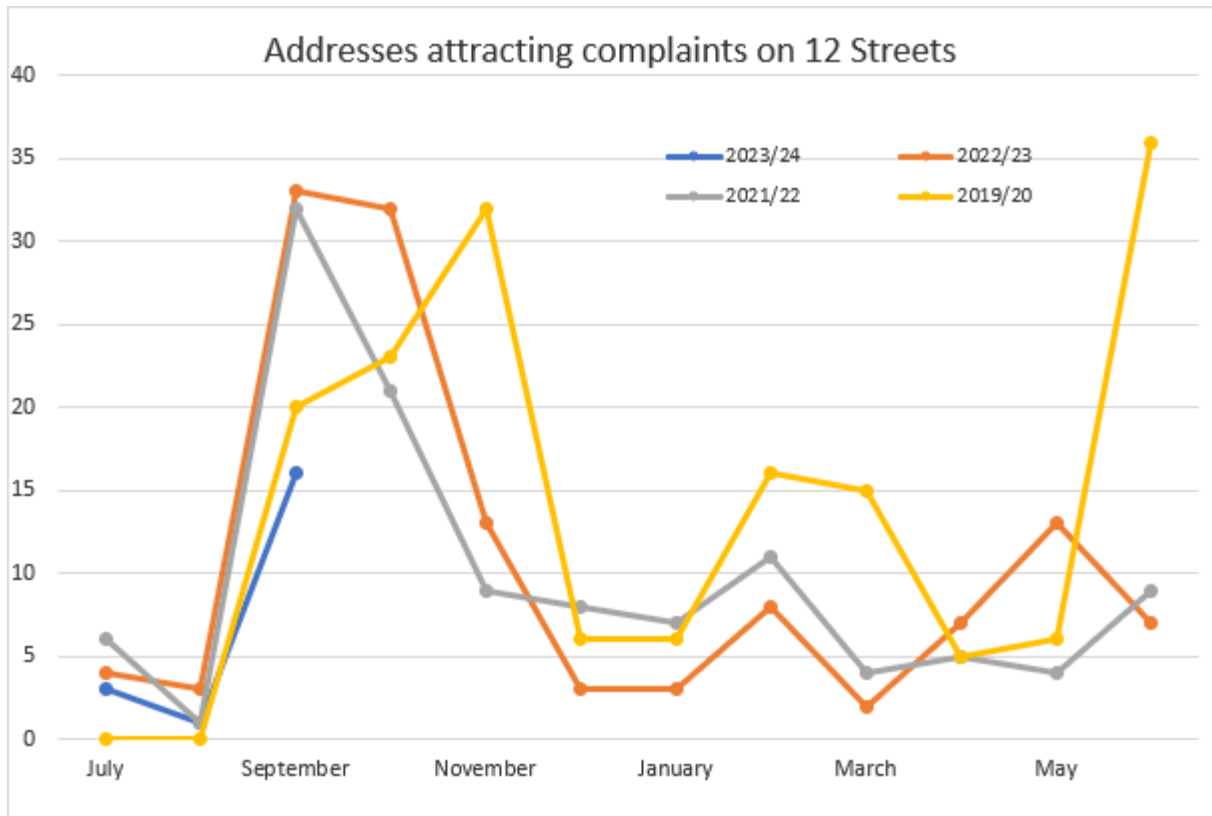
- 3.1.1 The CSP is involved in numerous initiatives aimed at reducing victim-based crime, antisocial behaviour (ASB), supporting victims, and targeting offenders. Examples of some key areas of work in this theme are detailed below.

**Students**

3.1.2 The December 2022 Communities and Equalities Scrutiny Committee meeting heard details of the work taking place concerning students. Below is an update on the information provided at that meeting.

3.1.3 The graphs below show the number of addresses attracting complaints between 2019/20 and 2023/24 (up to 30 September 2023) both in central and south Manchester and on the '12 streets' (streets which have the most properties that have attracted noise and ASB complaints in previous years).





- 3.1.4 Analysis of stats from the last two years resulted in a change in the 12 streets to be focused on. Addresses across the main student off-campus areas were visited at the start of the academic year (September 2023) to offer advice. This included addresses that had received a Noise Abatement Notice and addresses that had attracted complaints regarding three or more incidents. There were 16 addresses to visit this year compared with 29 that were visited last year.
- 3.1.5 Of the addresses that attracted complaints, only 11% attracted a subsequent complaint which demonstrates that the action taken is usually successful in addressing the issue. Four addresses attracted complaints regarding three separate incidents and there were none higher than this.
- 3.1.6 GMP's Student Safe operation took place during the two Welcome Weeks. During this period the partnership has continued its proactive work and engagement with students to raise awareness and offer support around issues such as burglary, theft, sexual violence against women and girls, and drugs, allowing officers to share prevention information as well as signposting students and encouraging them to report incidents of crime. The Neighbourhood Police Teams in the Central and South areas where students reside off campus have continued to progress the work after the initial weeks. The Neighbourhood Team will also continue to host weekly crime surgeries on campus and regularly refresh the student IAG (Independent Advisory Group) which helps shape policing activity in the student community.

- 3.1.7 The Tactical Action Partnership meetings are taking place fortnightly and provide a regular platform for sharing information and intelligence and quickly resolving any issues.
- 3.1.8 The Student Safety Group has funded personal security items such as attack alarms and anti-drink spiking kits to be distributed by GMP, University staff and Manchester Student Homes during Welcome Week events to support discussions around personal safety. The Student Safety Group also holds governance of the Sexual Violence Action Network which looks to support victims and address any trends. This partnership working has resulted in some very encouraging crime trends, particularly around the main student areas of Fallowfield and Withington.

### **Neighbourhood crime: alley gating**

- 3.1.9 The Antisocial Behaviour, Crime and Policing Act 2014 removed the local authority's powers to make 'gating orders' under s129A of the Highways Act 1980. Instead, authorities could make Public Spaces Protection Orders (PSPOs) to facilitate alley gating schemes if the criteria was met. Existing 'gating orders' automatically became PSPOs in October 2017.
- 3.1.10 Like all PSPOs, the authority must evidence that activities carried out in the area to be gated have had, or are likely to have, a detrimental effect on the quality of life of those in the locality. The activities must also be unreasonable and persistent or continuing in nature. A consultation exercise should also be undertaken with statutory consultees and other interested parties before deciding whether a PSPO should be made. PSPOs have a maximum duration of three years, before requiring review and, if appropriate, extended.
- 3.1.11 The Council has record of 345 PSPOs that were originally made under s129A of the Highways Act 1980 and, under the legislation, automatically reverted to become PSPOs. These have been reviewed and the orders have been extended for a further three years to October 2026. The other current PSPOs relating to gating are those for the Rochdale Canal Undercroft, Piccadilly (in place until 23 April 2026), and Ben Street, Clayton and Openshaw (in place until 27 January 2026). The Community Safety Team and the Neighbourhood Team are the relevant contacts for these.

### **Neighbourhood crime: safety of women and girls**

- 3.1.12 An update on the work taking place to tackle violence against women and girls was included in the Domestic Violence and Safety of Women and Girls report presented to the Scrutiny Committee on 5 September 2023.
- 3.1.13 The CSP applied to the Home Office for the Safer Streets Round Five Fund: Protecting Public Spaces. The focus of this bid was the safety of women and girls in parks. While the bid was unsuccessful, the CSP has supported work being driven through the Safety of Women and Girls Steering Group which focuses on achieving equal access to parks recognising the need to support and encourage young women and girls to access parks. In July 2023 three

youth providers were funded to deliver targeted youth work and specifically work with young women and girls. The three providers offer a range of detached and targeted youth work with young women and girls covering a range of activities. It is also hoped to engage with some of the young women and girls from these youth providers and understand what activities would encourage them to access and use parks more often.

- 3.1.14 Other improvements include ensuring staff and volunteers are in clearly identifiable and easily recognised uniforms, making sure all signage is clearly labelled so people can see where exits are, ensuring all help points and lighting is working, and vegetation is cut back and not blocking sightlines. Over the last few weeks Active Bystander training has been delivered to all Parks staff and will be rolled out and offered to Friends of Parks volunteers and the security officers who work in the parks.
- 3.1.15 In support of White Ribbon Day in 2022 the Parks Team and partners created five new bulb areas in the shape of the ribbon. This year White Ribbon Day (25 November) falls on a Saturday which has presented an opportunity to work with different activity providers to amplify the message of the campaign in Manchester's Parks.
- 3.1.16 GMP was successful in a bid that focused on the night-time economy and patrolling the area on and around Peter Street which prioritises safety of women in the night-time economy.

### **Antisocial behaviour**

- 3.1.17 An Antisocial Behaviour (ASB) Task and Finish Group has been established and a separate report will be brought to a future Communities and Equalities Scrutiny Committee meeting detailing the scale and types of ASB in Manchester, tools and powers available to address ASB, how safe people feel, links between ASB and crime, and promoting reporting of ASB.

## **3.2 Keeping children and young people safe**

### **Keeping Children and Young People Safe Programme**

- 3.2.1 The CSP continues to invest in early intervention and prevention work aimed at young people at risk or involved in antisocial behaviour and/or violence. As part of the Keeping Children and Young People Safe (KC&YPS) programme, the CSP has utilised funding from Greater Manchester Combined Authority's Voluntary and Community Sector, and Serious Violent Crime grants, to commission several organisations that provide targeted work for children and young people in areas with persistent high levels of youth related antisocial behaviour and young people at risk of serious violence. A grants process took place in February and March 2023 for organisations delivering holistic projects directly to children and young people, supported by the Council's Youth Strategy Team. These providers have been commissioned for two years subject to satisfactory monitoring and evaluation.



3.2.2 The KC&YPS programme builds on previous investments by Young Manchester, Children in Need, and the Community Safety Partnership, and is underpinned by several principles:

- Children and young people’s voice – the voices and lived experiences of children and young people is critical to all funded activity
- Quality and impact – work must make a difference and the CSP will work with partners to build evidence, demonstrate value, and champion the impact that youth and play work has on children, young people, and communities
- Partnership – the CSP will prioritise collaboration and collective impact, seeking to work with, and build up others while building strong alliances and networks
- Systems - an understanding of the complexity of the situation for children and young people, and that a systems-focused approach is necessary to facilitate change having developed expertise in engaging and understanding the complex push and pull factors that increase vulnerability to exploitation.

3.2.3 Below are details of the organisations receiving funding for 2023/24 and the interventions they offer.

<b>Organisation</b>	<b>Activity</b>
4CT/East Manchester Youth Play Partnership	Detached youth work in Miles Platting, Newton Heath, Clayton, and Openshaw with young people who socialise on the street, to create progression routes.
Active Communities Network	Uses sports, arts, and cultural mediums to support communities experiencing inequalities. Offers mentoring, 1-1 guidance, detached activities in Gorton, co-designed by young people and aimed at: <ul style="list-style-type: none"> <li>• Young people 12-19 at risk of being victims/perpetrators of crime</li> <li>• Young people 14-19 identified at most risk of/engaged in the criminal justice system/NEET risk factors</li> <li>• Young females 12-19</li> </ul>
Clayton and Moston Boxing Club	Offers BoxTherapy, mentoring, and 1-1 support in Miles Platting, Clayton, Harpurhey, Newton Heath, and Moston. Targets young people with poor mental health and/or most vulnerable to becoming NEET and/or involved in crime/violence.
Manchester Youth Zone	Detached youth work, 1-1, and group work interventions on the street with young people in Charlestown, Harpurhey, and Moston.
Young Manchester	Detached work and social action for young people in Cheetham.

3.2.4 These activities were identified through engagement with communities and young people when developing the Manchester Serious Violence Strategy and through evidence of what works from the Youth Endowment Fund Toolkit.

- 3.2.5 The Youth, Play and Participation Service (YPPS) works collaboratively with the Community Safety team to keep 'children and young people safe' from a range of issues, such as criminal exploitation, youth violence, knife crime, substance misuse, and antisocial behaviour. The YPPS's Commissioning Fund requests that applicants link their work to the Community Safety Strategy to ensure the safety of children and young people in their delivery of varied services.

### **Early intervention and prevention**

- 3.2.6 In addition to the organisations funded through KC&YPS, the CSP continues to commission Remedi to work with children and young people in several settings. This includes early intervention work in North, Central, and South Manchester, and with the Council's Antisocial Behaviour Team (ASBAT). Through engaging with Remedi, young people are empowered to make choices that achieve positive outcomes for themselves and others. They are encouraged to reflect on different perspectives and equipped with the tools that they need to make better choices, dealing with situations of conflict restoratively rather than violently or aggressively, getting to the underlying concerns. Restorative interventions include effective communication; victim impact; knife crime programme; empathic thinking; and conflict resolution. The Remedi restorative practitioners attend the multi-agency Engage Panels across North, South, and Central Manchester. The work with ASBAT involves engaging with young people identified by ASBAT on a one-to-one basis and through group work as well as supporting conflict resolution. Remedi provides support around behaviour, reducing behaviour sanctions and assisting with maintaining school attendance with a restorative justice practitioner based within ASBAT.
- 3.2.7 During 2022/23, the restorative practitioners also undertook several group work sessions in schools around carrying weapons and educating young people about the criminal justice system and the impact of crime. Feedback from last year included:

**Parent:** "I have definitely noticed a change in his attitude towards school, he is much more settled where he is now and even at home and out on the streets he has been getting into much less trouble."

**Child:** "I have been able to understand things more and understand myself more. I think I lost myself a little bit now I feel like I have settled and know who I am and what I want to do with my life."

### **Trauma responsive interventions**

- 3.2.8 Through Manchester Youth Justice (MYJ), the CSP continues to commission One Education to provide a range of therapeutic interventions with young people with a view to achieving desistance, improving safety, wellbeing, and resilience, and addressing unmet and often complex needs. Service delivery takes place across all teams in Youth Justice including Out of Court Disposal, Localities, and Intensive Supervision and Surveillance (ISS). Following

assessment of need, a therapy plan is devised. Areas of intervention can include:

- Emotional regulation and stabilisation
- Developing safety plans and risk management
- Dealing with trauma and loss
- Parent and child relationships
- Victims

3.2.9 To maximise outcomes and ensure that interventions are not done in isolation, the work supports the system or team around the child. Where possible, the therapist will attend other meetings such as Looked After Children reviews, health panels, and strategy meetings. With permission from the young person, therapy plans/goals are shared. Outcomes during 2022/23 included:

- Young people accessing a wider range of interventions
- A decrease in 'did not attends'
- Parents and carers having a greater voice and the opportunity to be involved in the therapeutic progress
- Positive response from schools into therapy plans and risk assessments
- Increase in signposting and referrals to statutory services for support at the end of the intervention

3.2.10 During 2022/23 the two therapists from One Education also took part in a joint project (Life After Lockdown) with Manchester Youth Justice, Public Health, and the Emotional Support Trauma Team to:

- Capture and understand the experiences of young people affected by the Covid-19 pandemic
- Consider the impact of the pandemic in relation to individuals' needs, histories, and current life situations
- Develop recommendations based on young people's views on what they need to improve their life situation post lockdown

3.2.11 Over 50 young people who were involved with MYJ took part in a survey. In addition, interviews were held with individual young people, and three group workshops took place. The research was published in September 2022 and was followed by a workshop to share the findings.

### **3.3 Tackling serious harm and violence**

3.3.1 To support the delivery of this wide-ranging priority, the CSP invested in several initiatives during 2022/23 aimed at supporting people vulnerable to exploitation and/or other forms of harm. Detailed below are some of these initiatives along with the outcomes achieved.

## **RADEQUAL**

3.3.2 Through the RADEQUAL community campaign, five voluntary, community, and faith-based organisations were funded to design, test, and deliver different approaches to engagement and training in the community to tackle hateful extremism in priority neighbourhoods and communities of interest:

- OddArts: held several sessions with young people producing two exhibitions and one theatre performance. Good links were developed with the Jewish Museum and Longsight Library. One participant went on to work with the Jewish Museum as an actor as part of the Holocaust memorial activities. One participant wrote a short film and gained funding from the British Film Institute writing strong and diverse female Jewish characters. One participant went on to develop their own theatre/education project.
- Peace Foundation: delivered training sessions for practitioners on holding difficult conversations with a handbook also created.
- The Common Sense Network: created videos and produced a discussion guide.
- M13 Youth: held detached sessions and workshops with young people looking at identity among other areas.
- British Muslim Heritage Centre: established a Community Safeguarding Toolkit and a community network.

### **Modern slavery and human trafficking**

3.3.3 AFRUCA led on the Manchester Against Modern Slavery campaign. Through community engagement (face-to-face, remote, newsletters, social media) they promoted awareness of Modern Slavery, how to spot the signs, and how to report it, reaching over 5,500 people between July 2022 and January 2023. They also held community events that covered: how to spot the signs of Modern Slavery, County Lines/criminal exploitation, what is Modern Slavery, safeguarding, impact of Modern Slavery on Black, Asian and Minority Ethnic communities, and community engagement in tackling Modern Slavery. Feedback from evaluation forms indicated that participants had improved their understanding and knowledge after attending the events.

3.3.4 In July 2022 the campaign was expanded to include providing support to victims of Modern Slavery. Six victims between the ages of 17 and 45 (men and women) were supported. Three were asylum seekers, two were refugees, and one was a British citizen. Support needs included health and wellbeing, particularly severe mental health problems, housing, immigration, parenting, accessing services, employment, and National Referral Mechanism. AFRUCA worked with health professionals, the Home Office, the police, and other stakeholders to support these victims through one-to-one sessions, home and hospital visits, multi-agency meetings, befriending, and phone calls.

3.3.5 Victims were asked to write down the goals they hoped to achieve with the support of AFRUCA:

“Access immigration, support in reuniting with my child, language problem, attend all cultural support services”

“Manage mental health, enrol in college, integrate into the community”

“Advocacy to stay in Manchester, collaborate with police for protection against trafficker, peer support”

### **Sex work**

3.3.6 The CSP ran a small grants programme aimed at supporting people who sex work to be safer, healthier, and happier (priority 1 of the Manchester Sex Work Strategy). Three organisations successfully applied for funding: Manchester Action on Street Health (MASH), The Men’s Room (TMR), and National Ugly Mugs (NUM).

3.3.7 Funding was awarded to MASH to engage Romanian and Hungarian interpreters to offer culturally appropriate support to women working on-street and in indoor premises. Interactions took place both on the MASH outreach vehicle and at their day-time drop-in. Women were supported following experiences of violence and modern slavery/trafficking. Other areas of support included safety, housing, health, finance, and families. Hungarian and Romanian women were also supported in accessing the hardship fund. Generally, due to cost-of-living increases, there are fewer clients and MASH has seen a large increase in the number of sexual assaults and violence against women. In November 2022 MASH joined the police led multi-agency Operation Vulcan in Cheetham Hill. Reporting mechanisms were shared between GMP and MASH to swiftly share concerns regarding trafficking/modern slavery/exploitation to improve outcomes for women. The interpreters are integral to this area of work. MASH continues to work with the North Manchester Neighbourhood Policing Team.

3.3.8 National Ugly Mugs (NUM) received funding to provide an ISVA (Independent Sexual Violence Advisor) service to sex workers living and/or working in Manchester who have been the victim of crime, linking them with information, community resources, and supporting them with the criminal justice system. This included safety advice, financial support, housing and accommodation support, criminal justice support, and signposting to local services. Alerts, for example around dangerous/violent ‘punters’ were also disseminated via the NUM website, email, and text scheme, with NUM working closely with MASH who provided alert information to NUM to share with their members.

Feedback included:

“I really appreciate NUM’s support and help. You have been such an asset to me in a difficult time. Thanks for resolving it with a caring solution”.

“Thank you so much for giving me so much support. It was exactly everything I needed to hear and meant that I was able to stay calm and positive through a really hard time”.

3.3.9 The Men’s Room: were funded to:

- Undertake street-based outreach in the city centre and cruising areas



- Undertake activity-based group work
- Support people who sex work to live safer, healthier, and happier lives

### **Domestic violence and abuse**

3.3.10 A separate report was presented at the 5 September 2023 Equalities and Communities Scrutiny Committee meeting detailing the work taking place to address domestic violence and abuse.

### **Initiatives funded for 2023/24**

3.3.11 To continue supporting the delivery of this priority, the CSP has made the following investments for 2023/24:

- As part of their Missing Service, the Children's Society delivers a parenting service, offering intensive, therapeutic, trauma focused interventions with parents and carers to enable them to effectively safeguard children and young people and reduce/prevent further missing episodes. The Children's Society build trusted relationships with parents and carers via one-to-one, group work, and informal coffee mornings. They support parents and carers to understand their role within their child's life. They also provide training to residential home staff and foster carers and can create bespoke training packages for frontline workers to help them understand the risks of missing from home/care and indicators of exploitation. During 2023/24 the Children's Society aims to:
  - Recruit and train volunteers to become peer mentors as a safe exit strategy following the end of the parenting work provision.
  - Develop an advice and guidance leaflet for parents and carers on basic safety planning around children and young people safely getting to school, curfew times, and how to report their child as missing.
  - Develop their partnership work with InEd (alternative education provision) and offer awareness raising sessions on missing and the risks of exploitation for parents and carers of young people attending the provision.
  - Support professionals through advice and training.
  - Support parents and carers with specific tailored interventions.
- **Prevent** – engagement with communities of interest and community round table discussions post the publication of the national independent Prevent review and Government repose.
- The **RADEQUAL** community programme has allocated funding to five voluntary and community sector groups to build community resilience to hateful extremism:
  - The Chai Project
  - M13 Youth
  - The Peace Foundation

- OddArts
- The Common Sense Network

### 3.4 Tackling drug and alcohol driven crime

3.4.1 Below is a brief description of the Public Health commissioned services available in Manchester:

- **Integrated Drug and Alcohol Treatment Service:** Change Grow Live (CGL) Manchester offers a single referral, triage, and assessment process. Key components include prevention and early intervention, training for other providers, structured treatment, and recovery and reintegration support. Available both digitally and in a range of community settings, the service also works with other services to support individuals to achieve their goals.
- **Eclipse (Young Person's Specialist Substance Misuse Service):** for people under 19 or those up to the age of 25 who may be best served in a young person's setting, delivered by CGL Manchester. The service employs assertive outreach and motivational techniques to work with young people and families who may be reluctant to enter treatment.
- **Drugs and Alcohol In-patient Detoxification and Residential Rehabilitation:** 25 facilities offer residential rehabilitation to clients with complex drug and/or alcohol issues who may have co-existing physical and/or mental health needs; eight facilities offer inpatient detox, providing short episodes of alcohol and/or drug specialist treatment interventions in a hospital or in-patient setting; and three facilities offer both rehabilitation and in-patient detox.
- **Primary Care:** Ancoats Urban Village Medical Practice provides assessment, treatment, screening, and regular review of problematic drug users. Observed Supervision Administration is available in 89 community pharmacies where medication has been prescribed for opiate substitution, and needle and syringe programmes are available in 27 community pharmacies (an increase from the 13 pharmacies in 2021).
- **Manchester Dual Diagnosis Liaison Service:** GM Mental Health Foundation Trust (GMMH) provide dual diagnosis training to all practitioners from alcohol, drug, and mental health services; policy and procedure development; and consultation and advice to practitioners.
- **Drug and Alcohol Social Work:** Manchester City Council's Drug and Alcohol Social Work Team, work with individuals using drugs and/or alcohol, where there is an identified social care need such as self-neglect.

3.4.2 Since the 2022-25 Community Safety Strategy was published, the CSP has worked towards meeting the 'we wills' to tackle drug and alcohol driven crime. This includes commissioning CGL to employ a Bringing Services Together Drug and Alcohol Lead to support multi-agency neighbourhood meetings and improve pathways to treatment. This also improves feelings of safety for communities. A second post is also in place funded from the Supplementary Substance Misuse Treatment & Recovery Grant.

- 3.4.3 Work with the NHS ensures joined up working takes place between specialist mental health services and drug and alcohol services for people with co-occurring conditions including those experiencing rough sleeping. The Dual Diagnosis Liaison Service (GMMH) provide support with this.
- 3.4.4 Through MANDRAKE (MANchester DRug Analysis and Knowledge Exchange), seized drugs continue to be tested. This analysis supports the Local Drug Information System (LDIS) in providing warning and alerts to services. It also allows partners to maintain up-to-date knowledge of new and emerging drugs. While GMCA commission the LDIS, Manchester provides a funding top up to pay for additional testing.
- 3.4.5 In December 2021 the Government published the national drug strategy: 'From Harm to Hope: a ten-year drugs plan to cut crime and save lives', with three overarching priorities:
- Break supply chains
  - Deliver a world class treatment and recovery service
  - Achieve a shift in the demand for recreational drugs
- 3.4.6 According to the Independent Review of Drugs by Dame Carol Black (2021), cuts to funding in treatment and other support services have led to an increase in unmet treatment need.
- 3.4.7 The strategy recognises the need for alignment between national expectations and the challenges to local delivery. Additional funding was identified to fund the initial three years of a national decade-long transformation of drug treatment and wider recovery support services. A 'place-based' approach to funding targeted 50 areas across the country for 'enhanced funding' in Year 1 (2022/23), Manchester being one of these areas.
- 3.4.8 Alongside the national strategy, guidance for local delivery was published that identified key principles and structures to support the Combating Drugs Partnership, a partnership to build on and work alongside existing programmes to progress the strategy. Recognising the importance of joined up action on drugs and alcohol, Manchester works closely with the other Greater Manchester local authorities, supported by the Greater Manchester Combined Authority (GMCA). The GM Drug and Alcohol Transformation Board, co-chaired by David Regan, Director of Public Health for Manchester and Kate Green, GM Deputy Mayor, has become the Greater Manchester Combating Drugs Partnership.
- 3.4.9 The Manchester Population Health Plan 2018-2027 describes the city's overarching plan for reducing health inequalities and improving health outcomes. The Making Manchester Fairer Plan 2022-2027, gives further focus to areas of health inequality, including reducing the harm caused to individuals and communities by problematic substance misuse. Substance misuse often co-exists with socio-economic disadvantage, poor mental health, stressful life events such as homelessness. Ensuring that physical and mental health

needs are addressed as part of an integrated approach is an important part of reducing harm and supporting recovery.

3.4.10 Over the last three years, additional government funding has been made available to support drug and alcohol treatment services. The interventions are varied and include supporting the Covid-19 recovery response and meeting the priorities of the national drug strategy. Two of these grant funded work-streams are summarised below:

3.4.11 **Rough Sleeper Drug & Alcohol Treatment Grant (RSDATG):** In 2020, the Ministry of Housing, Communities and Local Government (MHCLG) announced £16M for drug and alcohol treatment services for people who sleep rough in targeted local authorities, to provide additional support to the Covid-19 response. This was to be part of a wider settlement over four years, for drug and alcohol treatment and related provision, specifically to meet the needs of people experiencing rough sleeping or at imminent risk of doing so. Manchester was identified as a priority area and was therefore eligible to apply for funding which provided the opportunity to bolster the substance misuse support offer to individuals housed in emergency accommodation, to take account of the greater complexity of need. The project is made up of the following components:

- Wrap around engagement and support to support individuals in accessing, engaging with, and sustaining engagement with drug and alcohol treatment and other relevant services.
- Structured drug and alcohol treatment to boost existing structured drug and alcohol treatment services.
- Support for existing commissioning and project coordination, including a Commissioning Development Specialist and a Data Analyst.
- Workforce Development funded a training development coordinator working alongside the Manchester Homeless Partnership and a training budget to deliver courses.

3.4.12 In April 2022, OHID (Office of Health Improvement & Disparities) announced the three-year Supplementary Substance Misuse Treatment & Recovery Grant (SMTRG) funding scheme, to support local delivery of the national drug strategy. Local authorities were invited to apply for funding to deliver interventions to improve the quality of services for Manchester residents, ensure more people can access community treatment services, and support a reduction in the number of caseloads of practitioners and clinicians delivering substance misuse services. Public Health worked collaboratively with key partners on the development of the application. The SSMRTG funding aims to deliver:

- Improved criminal justice pathways to optimise access to treatment for individuals referred from custody suites, courts, and secure estate
- A reduction in drug and alcohol deaths
- Increased number of people starting a residential rehabilitation placement

3.4.13 As an 'enhanced area' Manchester was awarded additional funding in Year 1 (2022/23) with eligibility for future SSMTRG funding dependent on maintaining the 2020/21 investment in drug and alcohol treatment.

3.4.14 Manchester is performing very well because of the additional grant funding (exceeding our targets on increasing the numbers in treatment and also improving on continuity of care from prison to treatment in the community.)

3.4.15 Positive feedback was received from Dame Carol Black and Government officials who visited the GM Combating Drugs Partnership and Manchester services (CGL and Mustard Tree) on 3 October 2023, particularly regarding the partnership approach.

3.4.16 All additional grants are to continue in 2024/25.

### 3.5 Protecting communities through changing offender behaviour

3.5.1 In June 2021 the National Probation Service and the 21 Community Rehabilitation Companies ceased to exist and the unified Probation Service was formed. Since this time Greater Manchester Probation Service (GMPS) has been implementing its Target Operating Model and engaging its staff in a significant programme of transformation. Although full implementation of the model and target staffing numbers will not be achieved until late 2024, several significant strands of work are rapidly improving the Probation Service's ability to keep people safe by improving access to rehabilitative services for those that have offended.

3.5.2 A memorandum of understanding between the Greater Manchester Combined Authority (GMCA) and His Majesty's Prison and Probation Service formalises the principle that decisions about Manchester should be made with local stakeholders. This has created momentum to step outside of national commissioning approaches, design services with GMCA, pool funding, and govern reducing reoffending providers jointly. GMPS and GMCA have a joint ambition to increase the alignment of services to avoid fragmented delivery; improve support through sequencing of needs for People on Probation; and recognise the Voluntary and Community assets that already exist within Greater Manchester communities.

3.5.3 Greater Manchester Integrated Rehabilitative Services (GMIRS) are used by Probation Practitioners where an identified criminogenic need cannot be met through an accredited programme requirement, structured intervention, or community sentence treatment requirement. The following services have been commissioned and implemented since unification in June 2021 and are supporting People on Probation and in Prison across many different areas of need:

- **Accommodation Provider - Ingeus:** The GMIRS Accommodation Support Service seeks to establish a service which supports individuals on their journey from custody to the community, preventing homelessness at each transition point and achieving long term sustainable accommodation



outcomes. The provider works with the Person on Probation to remove all barriers (for example financial, behavioural, physical, mental or offence-related) to obtaining or sustaining accommodation as identified in their Action Plan.

- **Education, Training and Employment Provider - Achieve NW Career Connect:** Achieve apply a person centred and gender-based Education, Training, and Employment (ETE) delivery model with a range of teaching techniques. This encompasses standard group/individual exercises to strength-based activities, for example, Job Clubs to support people to research local projects/groups to improve self-worth and encourage them to recognise and build on their transferrable skills. Provision is delivered at a suitable pace and content is broken down into manageable sections to support progression.
- **Dependency and Recovery - Local Providers:** This service is provided by organisations already delivering drug and alcohol interventions in local areas such as Change Grow Live (CGL). With additional funding to work more intensively with those who have offended, the services aim to support individuals to (among other things): achieve abstinence or controlled/non-dependent, or nonproblematic substance misuse; increase their understanding of addictive behaviours and triggers and explore suitable options available to reduce their dependency; improve their physical health and mental resilience; enhance their skills to manage risky situations which may pose a trigger or relapse; and improve their physical health and mental resilience.
- **Personal Well-Being Peer Support Provider - Community Led Initiatives:** This service provides personalised one-to-one peer mentors to work alongside People on Probation and guide them on their desistance or recovery journey. Peer Support Mentors provide the practical and emotional support needed to make and sustain positive change, working to tackle social exclusion for people with a history of offending, addiction, homelessness, and mental ill-health issues. This service is provided by people with lived experience.
- **Women's Service Provider - Greater Manchester Women's Support Alliance (GMWSA):** The Women's Service in Greater Manchester is currently provided by the GM Women's Support Alliance, an alliance of nine providers with a presence in all ten Local Authority Areas. The support is focused on those women subject to probation supervision (Community or Suspended Sentence Orders and for those on Licence and Post-Sentence Supervision). Providers are trained in and use a trauma responsive approach; deliver the activities in women-only group(s) and/or with the option for personnel who are women; deliver the activities in a physical space that is safe and suitable for vulnerable women; use materials which are gender specific where appropriate; and ensure activities are strengths-based and encourage women to build and develop transferable skills. It is both a strategic and operational priority for Probation Practitioners to utilise these services to ensure that offenders

have timely access to rehabilitative interventions when needed. Referral rates are monitored closely and referrals from the two Manchester PDUs amounts to 25% of all referrals in Greater Manchester.

- 3.5.4 At the point of unification, the Manchester Local Delivery Unit was split into North and South Probation Delivery Units (PDUs). It has taken time to separate the long-standing delivery and performance of one City operation into two distinct delivery units with separate management teams. As of March 2023, GMPS was managing a total of 4,130 people in Manchester. 2,054 were managed by the Manchester North Delivery Unit and 2,076 by Manchester South.
- 3.5.5 In relation to performance and outcomes, much has been achieved in the period January to March 2023.
- 3.5.6 Between January and March 2023 90% of people managed by Probation in Manchester were in settled accommodation following release from prison (against a target of 80%) and 80% on community orders, suspended sentence orders or released from prison were still in settled in accommodation three months later.
- 3.5.7 65% of people managed by Probation completed the requirements linked to their sentences with:
- 91% completing their alcohol treatment requirement
  - 75% completing their rehabilitation activity requirement
  - 65% completing their drug rehabilitation requirement (DRR)
  - 76% completing their unpaid work requirement
- 3.5.8 As part of delivering priority five of the Community Safety Partnership Strategy, the Reducing Reoffending Steering Group was refreshed and relaunched as the Manchester Reducing Reoffending Board in April 2022. This is a well-attended and vibrant group with representatives from across the rehabilitation pathways. Priority areas for the Board include:
- Integrated Offender Management (IOM)
  - Greater Manchester Integrated Rehabilitative Services (GMIRS)
  - Accommodation and homelessness
  - Substance misuse
  - Young adults
  - Serious violence
- 3.5.9 Greater Manchester Probation Homelessness Prevention Team (GMHPT) continue to work alongside GMCA and all ten local authorities to provide the Ministry of Justice funded Community Accommodation Service Tier 3 (CAS3). CAS3 provides temporary accommodation for homeless prison leavers and those moving on from Approved Premises (CAS1) or the Bail Accommodation and Support Service (CAS2) and assistance to help them move into settled accommodation. Greater Manchester Probation Service co-commission CAS3

alongside Greater Manchester Combined Authority through local housing authorities, available specifically for people being released from prison who are identified as non-statutory (deemed non-priority need) and likely to be without accommodation upon release. As of 30 September 2023, CAS3 partners have accommodated over 1,459 people released from prison into Greater Manchester who would otherwise have been homeless.

- 3.5.10 Positive relationships have been developed with a range of Manchester City Council colleagues which has provided the opportunity to align and integrate with the wider system and work towards improving outcomes for this shared cohort of people in high need. There are 52 bed spaces across Manchester City with 513 People on Probation with completed placements. Extensive data is being recorded to allow for better understanding of the unmet need. On the Out are offering good support to CAS3 residents and provide continuity of support beyond CAS3 through a variety of groups and drop ins they are linked to.
- 3.5.11 The Department for Levelling Up Housing and Communities (DLUHC) Accommodation for Ex-Offenders Funding has been used with success in Manchester that has been celebrated nationally. 46% of the positive outcomes for Manchester CAS3 are private rented sector move on funded by AfEO (Accommodation for Ex-Offenders). A further bid has been submitted for 2023-25, to allow for continuation.
- 3.5.12 The Community Safety Partnership funds JustLife Targeted Referrals scheme which explores opportunities to upstream support with a focus on prevention. A collaborative approach facilitated by GMHPT has been welcomed and further iterations are in the process of being explored as part of the GMPS contribution to the Greater Manchester Homelessness Prevention Strategy. This will sit alongside a new structure of joint case management reviews of homelessness assessments led by Manchester City Council.
- 3.5.13 Following a successful pilot, a new Drug Rehabilitation Requirement (DRR) screening tool has now been introduced at the sentencing stage at Court. This supports Court staff to consider more DRR proposals. The GMPS Substance Misuse lead is continuing to work with the Quality and Performance Manager and Court managers to drive the increase of sentences surrounding Community Sentence Treatment Requirements. GMPS is targeting their focus on Manchester Courts as a priority activity as 80% of their Court work goes through Manchester.
- 3.5.14 Probation staff are now responsible for undertaking the drug testing of people subject to DRRs. The national guidance regarding DRR practice has been revised with the GMPS Substance Misuse lead sitting on the national working group. Additional regional drug testing resources were identified to help with the additional expectations regarding drug testing.
- 3.5.15 The Supported Housing Monitoring Group is a partnership which includes Housing, Neighbourhoods, Adult Social Care, Children's Services, Health, GMPS, and Planning. It has delegated responsibility for the development and

monitoring of all housing with support, including but not exclusively Supporting People eligible services. Its role is to effectively develop and monitor Supported Housing bids and schemes. Schemes by the various agencies which look to house adults from a range of backgrounds and needs are scrutinised to ensure that, among other issues, they are not placed in areas of high crime or ASB, where possible. While the SHMG do not house people on Probation, they do assist in the development and monitoring of schemes that are open to the GMPS.

### 3.6 Common themes

3.6.1 At the September 2021 CSP Board, GMP presented the findings of their Achieving Race Equality report. This report included Greater Manchester population data together with ethnicity breakdowns for Stop and Search, Use of Force, Use of Taser, and Arrests.

3.6.2 Manchester Youth Justice (MYJ) also shared details of work they had undertaken since the Lammy report was published in 2017 (independent review into the treatment of, and outcomes for Black, Asian, and Ethnic Minority individuals in the criminal justice system). MYJ found that while there had been a reduction in young people in custody, there was less of a reduction in Black, Asian, and Minority Ethnic young people in custody. Since 2017, MYJ has developed a Diversity Toolkit, undertaken staff training, undertaken participatory work with young people to give them a voice, informed partners such as the police, CPS, and courts of disproportionality levels, undertaken research with Manchester Metropolitan University, monitored school exclusions, established a Practice Working Group on Disproportionality, and developed an action plan. MYJ also participated in a national review by HM Inspectorate of Probation into the experiences of Black and Mixed Heritage boys, which recommended the following:

- Recording and addressing discrimination
- Better data collection and sharing of information around disproportionality
- Better workforce development
- Improved support for Black, Asian, and Minority Ethnic children and parents
- Better monitoring of school exclusions
- Development of a local strategy with targets concerning disproportionality

3.6.3 Following these presentations, the CSP convened a meeting to further explore the findings and agree next steps in tackling disproportionality in the criminal justice system in Manchester. The theme of disproportionality was further explored through consultation for the Community Safety Partnership Strategy 2022/25. As a result, alongside the five key priorities, the following sit within the common themes:

- Disproportionality in the criminal justice system, over-representation in statistics, inequality of opportunity, and access to support and services.
- Achieving race equality – ensuring our services are reflective of and respond appropriately to service users and local residents.

3.6.4 Our strategy states that “we will” establish an Achieving Race Equality Task and Finish Group to gather information, ensure that residents and staff are engaged and given equality of opportunity and access, and provide workforce training.

3.6.5 The Task and Finish Group was established earlier in the year and is developing an action plan to include service specific and partnership activities to address disproportionality in our systems and services. Priorities include workforce development/training, data and information, and service delivery, with an initial focus on race. Connection has been made with Making Manchester Fairer, with representation on the Group and the action plan aligned to the outcomes of the Making Manchester Fairer Strategy. Priority areas of action include:

- **Workforce** – place-based partnership workforce training looking at cultural competence and anti-racist practice. Sharing good practice on service led training across the partnership.
- **Data and information** – mapping available data. Coordination of data across different services to look at partnership context. Identify inequalities earlier to ensure fair access to early intervention and prevention services. Independent scrutiny on areas such as stop and search.
- **Service Delivery** – investment in interventions such as early intervention work with young Black children with a focus on cultural identity, Think Equal - identity work in early years and nursery.

3.6.6 The Task and Finish Group will continue to progress the work in the action plan and report to the CSP Board. Priority Leads have been asked to include the work taking place to address disproportionality in their annual thematic report to the Board.

#### 4.0 Recommendations

4.1 The Committee are invited to consider and comment on the information contained in this report.



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**Manchester City Council  
Report for Information**

**Report to:** Community and Equalities Scrutiny Committee - 7 November 2023

**Subject:** Serious Violence Update

**Report of:** Strategic Director (Neighbourhoods)

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### Summary

This report was requested by Communities and Equalities Scrutiny Committee and provides an overview of progress made on developing Manchester's approach to tackling serious violence.

### Recommendations

The Committee is invited to consider and comment on the information contained in this report.

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### Wards Affected: All

<b>Environmental Impact Assessment</b> - the impact of the issues addressed in this report on achieving the zero-carbon target for the city
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None
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<b>Equality, Diversity and Inclusion</b> - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments
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<p>Serious violence in Manchester has a disproportionate effect on people who have protected characteristics under the Equality Act 2010. These include, but are not limited to, age, gender, disability, and ethnicity. The Serious Violence Strategy contributes to the wider challenge of addressing disproportionality in the city, which contributes to some of the drivers of serious violence.</p>
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Manchester Strategy outcomes	Summary of how this report aligns to the OMS/Contribution to the Strategy
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	
A highly skilled city: world class and home grown talent sustaining the city's economic success	
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	
A liveable and low carbon city: a destination of choice to live, visit, work	This report will highlight how the work to achieve a reduction in serious violence and long term change will contribute to ensuring neighbourhoods are safe and therefore a destination of choice for people to live, visit and work.
A connected city: world class infrastructure and connectivity to drive growth	

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### Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

Home Office Serious Violence Strategy 2018 - [Home Office – Serious Violence Strategy, April 2018 \(publishing.service.gov.uk\)](#)  
 Manchester Serious Violence Strategy [Manchester Serious Violence 2022-2023 - Making Manchester Safer](#).

## 1.0 Introduction

- 1.1 This report provides an overview of progress made on developing Manchester's approach to reducing Serious Violence through the implementation of the Serious Violence Strategy 2022 – 2023. It provides a summary of the ongoing work under each of the identified key priorities in addition to some of the early indications regarding impact and outcomes.

## 2.0 Background

- 2.1 In January 2023 the Government introduced the Serious Violence Duty under chapter 1 of Part 2 of the Police, Crime, Sentencing and Courts Act 2022. The Duty requires specified authorities in local areas to work together to plan to prevent and reduce serious violence. This includes identifying the types of serious violence that occur in the local area, the causes of the violence (as far as it is possible to do so) and to prepare and implement a strategy to prevent and reduce incidents of serious violence in the local area.

- 2.2 Through consultation with our local communities, specified authorities and required authorities the Community Safety Partnership has taken a public health approach to the co-production of Manchester's Serious Violence Strategy. 2022/23 which was presented at Communities and Equalities Scrutiny Committee on 6<sup>th</sup> September 2022. The strategy identified three key priority areas of activity as outlined below: -

### 2.2.1 Early Intervention and Prevention

We will work together to identify those at risk of being drawn into serious violence at the earliest opportunity and provide the right support at the right time.

- Working with partners to ensure we can identify those at risk of serious violence, as either victims and or perpetrators, at the earliest opportunity and offer timely and appropriate support.
- Continuing to identify and challenge inequalities within our systems and practices.
- Continuing to learn from reviews, national and local research and feedback from our partners and communities.

### 2.2.2 Support and Protect

We will ensure that those identified as being involved in serious violence, as victims and or perpetrators, are offered bespoke support to address their individual needs by:

- Identifying appropriate key workers to offer support who are well trained, knowledgeable, and confident.
- Partnership working to develop trusted relationships as the mechanism for creating safety that can be dynamic in response to changing issues and risks

- Ensure that positive interventions are available to support those affected by serious violence, their families, and their peers

### 2.2.3 Disrupt, Divert and Enforce

Whilst our primary focus is on early intervention and prevention. We will continue to consider enforcement action against those who pose a risk to our communities through perpetrating serious violence by: -

- Taking a partnership approach to considering the appropriate use of enforcement powers to prevent individuals perpetrating serious violence.
- Consider enforcement action against those who exploit others into committing criminality and serious violence.
- Ensuring that any enforcement action is coupled with an offer of support to allow those involved to divert from serious violence.

### 2.3 The strategy also identified three principles of delivery which will be used to inform our delivery of the key priority areas above: -

- Trauma informed - front line staff whose practice is informed by trauma will enhance the response to those who experience and or perpetrate serious violence.
- Think family - It is important that families, particularly those with multiple and complex needs, have access to co-ordinated Early Help in accordance with need as soon as difficulties are identified. The offer is personalised, multi-agency, and embedded within a Whole Family approach.
- Youth and Community Voice - ensure that the voice of those most impacted by serious violence continues to be at the centre of our approach. The involvement of young people and communities in both understanding the prevalence of violence and the mechanisms to address it. This has been modelled through the community led pilots, the work undertaken by Reclaim and the Voluntary Community Sector.

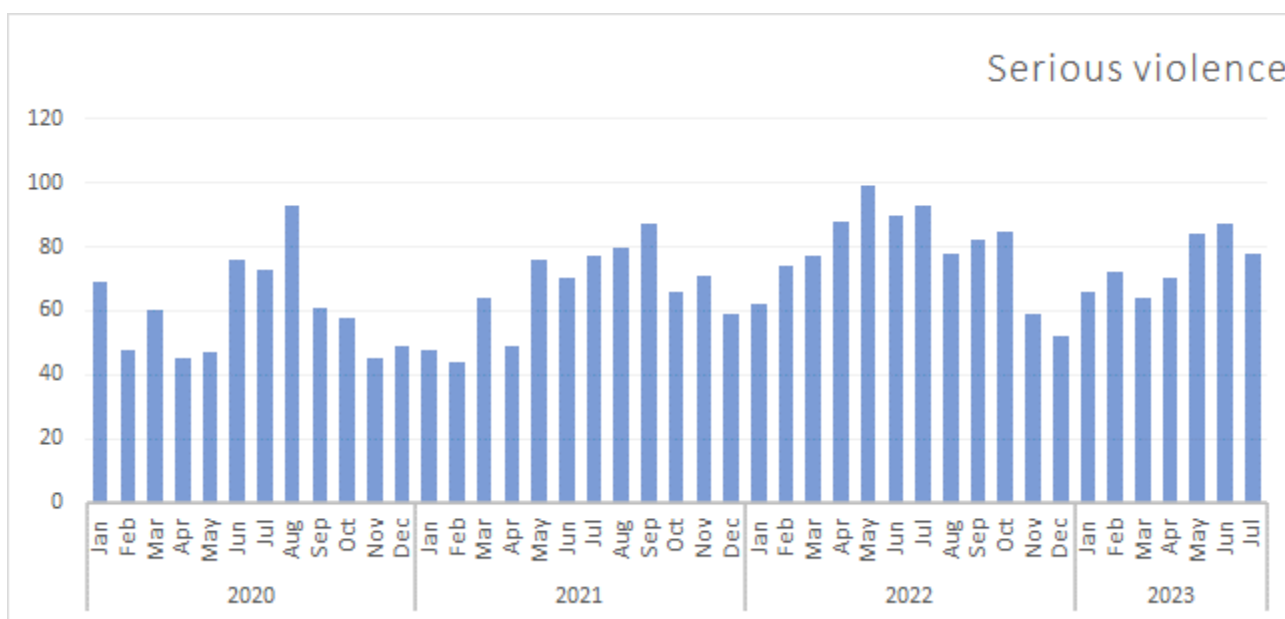
## 3.0 Greater Manchester Violence Reduction Unit (VRU) Strategic Needs Assessment 2023

3.1 In September 2023 Greater Manchester VRU published their refreshed Joint Strategic Needs Assessment which takes a public health approach to looking at serious violence at a regional level. The needs assessment identifies risk and protective factors through the life course as well as identifying recommendations and next steps. The Greater Manchester VRU needs assessment will be utilised to inform the refreshed strategic needs assessment for Manchester with a refreshed strategy being launched in 2024. A copy of the draft strategy will be shared with members for feedback.

3.2 The full Greater Manchester VRU Strategic Needs Assessment can be accessed at this link - [GM-VRU-SNA-Design-22nd-May\\_compressed.pdf \(gmvrु.co.uk\)](https://gmvrु.co.uk/GM-VRU-SNA-Design-22nd-May_compressed.pdf)

## 4.0 Serious Violence in Manchester

- 4.1 As part of the public health approach to tackling serious violence, analysts from the community safety team regularly review data to contribute to the understanding of serious violence at a local level and to assist with the early identification of emerging trends.
- 4.2 Most recent data shows a slow, but welcome, decrease in the incidents of Serious Violence between May 2022 – May 2023 with incidents falling by 12% (the graph below relates to homicides, attempt murders and Sec 18 (assault) offences).



#### 4.3 Hotspot areas: -

- Manchester continues to be the volume contributor to serious violence in Greater Manchester.
- Some of the drivers that account for the volume are areas of high footfall including, the city centre, hospital sites and HMP Manchester.
- When looking at incidents of serious violence which take place in the city centre (1 in 5 serious assaults take place in the city centre), these are usually linked to the nighttime economy, taking place late at night or early in the morning Friday into Saturday and Saturday into Sunday.
- These offences are most likely to involve male victims between the ages of 18 and 35 years of age and featured several repeat locations such as Piccadilly Gardens.
- The city centre attracts a high volume of people from outside of Manchester and we see both victims and perpetrators come from outside the city.

#### 4.4 Deprivation: -



- Data relating to serious violent offences continues to show links between higher rates of serious violence and deprivation.
- Victims and perpetrators of serious violence in Manchester are more likely to live in more deprived parts of the city, where residents tend to have poorer health, fewer employment opportunities and fewer qualifications.
- This relationship with deprivation is particularly acute for younger victims and suspects.

#### 4.5 Young people linked to serious violence: -

- In Manchester there is a higher proportion of younger people in the city. In terms of children, we see risk identified for children as victims of serious violence between 14-18 years of age when calculated by rate of population.
- Over the last three years children and young people, as suspects, have accounted for 14% or less of serious violence incidents across Manchester (although there are high level repeats within this small cohort).
- Suspects / Perpetrators are predominantly seen in the 16-30 age band and incidents involving young people tend to happen in neighbourhoods rather than the city centre.
- Cross border issues – A quarter of the serious violence offences linked to a Manchester resident under the age of 18 years (as a suspect) took place in other areas of Greater Manchester, including Tameside, Salford and Trafford.
- For children and young people involved in serious violence there is a clear link to trauma and adverse, childhood experiences (ACE'S). Research tells us that in those disadvantaged areas our residents are more likely to have 4 or more ACEs.

### 5.0 Interventions and early indications of impact and outcomes

5.1 There are a wide variety of projects and programmes of work commissioned across the city aimed at reducing serious violence which are described below. The below table at 5.1.8 demonstrates how these projects are funded and where possible what outcomes have been identified. Given that these projects, along with the approach outlined in the Serious Violence Strategy, are still in their infancy it is only possible to capture early indications in relation to impact and outcomes of these approaches. Evaluation of these projects will be ongoing.

5.1.1 **Community Led Pilot – Manchester Alliance:** This project is commissioned by Greater Manchester VRU. The alliance is made up of voluntary and community sector organisations and works with young people aged 10-25 years to develop projects and activities to address the underlying causes of violence and build aspirations and opportunities for young people through targeted sports and arts activity, interactive workshops and peer mentor sessions. In Manchester The Peace Together Alliance is led by The Hideaway with support from Odd Arts, 84Youth, Families Against Violence, Rio Ferdinand Foundation, Moss Side Fire Station Boxing, and works across Moss

Side, Rusholme and Hulme. In delivery stage of the second year and alliance is involved in the Central ENGAGE Panel.

- 5.1.2 **Oasis Navigators** – Oasis Navigator service is a youth led violence reduction project commissioned by Greater Manchester VRU, as part of their public health approach, involving a multi-agency response to provide early interventions to prevent young people becoming involved in violent crime. Launched in April 2021 in Manchester Royal Infirmary, Royal Manchester Children’s Hospital, Salford Royal and Royal Bolton Hospital, navigators support young people (10-25 years) presenting at emergency departments with injuries caused by involvement in violent incidents. The project has now expanded to include a pathway for community referrals. Navigators offer support for Young People at a teachable moment to work with them to identify areas in their life they would like to change, creating a support plan and referring them to local services and acting as their advocate. The Oasis Navigator project has also recently been further expanded to provide a parent and carer service providing one to one peer mentoring support to parents and carers who are concerned about their child’s behaviour.
- 5.1.3 **Team Around the School (TAS)** – TAS is a multi-agency support group which is triggered where a school is facing complex issues which may affect the school's normal functions. In 2019 The East Manchester Academy had an Ofsted inspection resulting in the school being judged to be inadequate. Behavioural issues were cited as a significant problem. A TAS was established following the inspection. The TAS aimed to support schools to identify and support families earlier through collaboration with key partners when needs arose The East Manchester Academy TAS stepped down in 2022 when it was agreed by the school and partners that it was no longer required. 5 schools have previously been supported by TAS in response to differing needs, but the theme of community issues/Child Criminal Exploitation is often present. Each TAS has been stepped down following multi-agency meeting and review. 4 of these have subsequently been inspected with clear evidence of positive outcomes.
- 5.1.4 **ENGAGE Panels** - Are multi agency panels set up across the city in North/Central/South focused on supporting children and young people who are not currently open to statutory services. The panels follow the principles outlined in Greater Manchester VRU Prevention through Prosecution, Intervention, engagement, and Diversion initiative (PPIED). Intelligence from practitioners highlighted that children and young people involved in incidents with no criminal justice outcome were not getting any intervention or support to address behaviours. The ENGAGE panel ensure that intervention and prevention support is offered to children and young people who are displaying behaviours which may suggest they are susceptible to being drawn into serious violence. ENGAGE panels have expanded beyond the original model to allow referrals to be made to panels by a wider variety of agencies including GMP, Early Help, ASBAT, and Registered Social Landlords. The focus of the referral is to reflect the “voice” of the child or young person to understand which partner will be best placed to offer support.

- 5.1.5 **Another Chance** - Youth Endowment funded project which is in the process of being implemented across the City of Manchester and a defined area of North Trafford. The project is funded until December 2025 and is based on a model developed in the United States. The programme targets 14-25 years old who have been identified through police intelligence as having been involved in serious violence such as knife related crime, assault, and sexual assault within a group dynamic. These young people are then offered the opportunity to work with a mentor to identify support/services that meet their needs with an intention to divert them away from further involvement in the criminal justice system. Failure to engage and continued involvement in violence may result in enforcement and disruption activity.
- 5.1.6 **Remedi**: Remedi are a team of trained Restorative Justice Mentors who work with Children and young people who have displayed violent behaviours and/or have committed violent crimes. They facilitate restorative justice interventions between the young person and any identified victims, alongside providing intensive mentoring support for the young person and additional support for their families. Remedi also have dedicated practitioners working in youth justice, Anti-Social Behaviour Action Team and alongside ENGAGE. This work is funded through the Community Safety Partnership.
- 5.1.7 **STEER** – STEER is a Youth Endowment funded project delivered by Salford Foundation in a variety of local authorities across Greater Manchester. The project is aimed at children and young people aged 10-17 years of age who are identified as being at risk of involvement in violent crime either because they have an association with peers or family members involved in serious violence and / or organised crime. Young people accepted to the project receive 6 months intensive mentoring, coaching, family support and case management programme. In addition, the STEER programme takes a trauma informed and voluntary approach. It was implemented in Manchester in July 2023 and established links with ENGAGE panels across the city. It is due to be expanded into Early Help and Youth Justice Services over the coming months.
- 5.1.8 **SAFE Taskforce** - The SAFE Taskforce is a group of secondary schools invited to work together across Manchester with other multi-agency structures and local experts (including 1:1 mentors), to support young people at risk of serious violence and exploitation and re-engage them in their education. 6 schools (121 children) in Manchester have been part of the SAFE programme Phase 1 since Mar-23. This is due to be expanded across the city through phases 2 and 3.
- 5.1.9 **Achieving Change Together (ACT)** - ACT is a strength and relationship-based model aimed at finding alternatives to high-cost and secure accommodation for young people affected by exploitation. The project was based on findings from action research and co-designed with input from young people. It takes a 'future-focused' approach to reducing risk, acknowledging that meaningful and trusting relationships with professionals are key to achieving successful outcomes for young people affected by exploitation. The model incorporates an intensive approach to supporting young people,

engaging them in relationship building activities and working with them to identify their goals and build a plan for the future.

- 5.1.10 **Complex Safeguarding Hub:** - Multiagency, co located team including Children's Social Care, Police, Health, Trusted Relationship Children's Psychologist, Adult Social Worker, Early Help Team, Missing teams, Probation, virtual links to Youth Justice, Education and Youth Providers. The hub provides a joined-up response to child sexual exploitation, modern slavery, criminal exploitation and county lines, serious violence that involved young people and links to organised crime and children missing from home and care. The team is intelligence led and provides a joint approach to managing the response to complex safeguarding and demonstrates good multi agency coordination and planning in response to emerging safeguarding threats. Daily governance meetings take place which include joint risk assessment, mapping, safety planning, joint operations, specialist knowledge and expertise and information sharing. The team also has established links into wider social work teams, Youth Justice, and Health systems multi agency partnerships. The trusted relationships model and understanding of vulnerabilities and harm underpins the approach.
- 5.1.11 **Supporting Families, Early Help Complex Safeguarding Hub** -: Supporting Families is a national program which works with families to help address multiple disadvantages through a whole family approach, delivered in Manchester through key workers within the Early Help service. A national refresh and significant expansion of the Supporting Families Outcomes Framework was launched in October 2022. Early Help Complex Safeguarding team are part of Manchester's Early Help/Supporting Families, and they adopt a team around the family approach working alongside other professionals, providing support to families that are at risk of exploitation whilst recognising that exploitation has implications for the whole family.
- 5.1.12 **Keeping Children and Young People Safe (KCYPS):** Community Safety Partnership funding is used to target specific activities in areas where there are higher levels of Anti-Social Behaviour and violence relating to children and young people. One example of this work is a project delivered by Manchester Youth Zone to engage with children and young people in North Manchester through street based detached youth work, supporting young people in delivering meaningful social action projects in their communities and engaging in positive activities and capturing first hand experiences and exploring alternative models for youth voice.
- 5.1.13 **Afruca County Lines Programme - AFRUCA** delivers a holistic menu of services to support children and families in Black and ethnic minority communities across the city at risk of or affected by exploitation and youth violence. The Child Trafficking and Youth Violence Programme includes an Early Help Support Programme for black and ethnic minority families affected by county lines child trafficking, a coding project for Children at Risk of County Lines Child Trafficking, a Children at Risk of Serious Violence Project and the Phoenix Project for young women and girls at risk of exploitation.

- 5.1.14 **Unity Radio:** Unity Radio is a series of workshops for young people designing, developing and delivering live radio shows broadcast on Unity Radio. The content of each radio show contains features and discussions between young people, reflective workshops, with critical discussion, educating young people about enhancing their safety, preventing violent crime, and challenging the attitudes that enable violence. This preventative education is focused on promoting positive attitudes around young people their own age, recognising patterns and vulnerabilities that might lead to violent crime, criminal activity, healthy relationships, sexual citizenship and consent, as well as peer schemes, advocates, and role models.
- 5.1.15 **Street Games** – Greater Manchester VRU commissioned Street Games to carry out Adverse Childhood Experiences (ACEs) and Trauma Informed Practice Training Courses across Greater Manchester. Street Games collaborated with Manchester City Council’s Population Health Team to tailor the workshop to focus on sport. Workshops explored ACEs short- and longer-term impact on young people’s health and understanding the stress response and impact ACE’s have on the body, as well as the role of sport in building resilience and starting to think about how to build a Trauma Informed approach.
- 5.1.16 **Manchester Schools Early Intervention** - The Safeguarding in Education Team developed an early intervention and prevention programme offer for Manchester schools which focuses on raising awareness of the consequences and impact of knife crime, serious youth violence and child criminal exploitation. The programme has included a range of interventions which have been commissioned and delivered in high schools, and, more recently, a programme of activity has been developed for primary-aged children. Over the past 12 months, the focus has been to support Primary schools with raising children’s awareness of the consequences of knife crime and how to keep safe in their communities. During the period September 2022 - July 2023 Education Safeguarding commissioned two programmes that were offered to primary schools across the city of Manchester:
- GANGs – Get Away N Get Safe is an intensive five session educational, preventative and diversionary intervention which aims to educate children and young people on the dangers and consequences of criminality, ASB, knife crime, drugs, exploitation, organised crime gang’s/ gang lifestyle for the individual, their families and the wider community.
- RUDE – Respect Understanding Danger Equality takes a more generic approach in teaching children how to keep safe, recognise dangers and who to go to for help and support and focuses on engaging children in discussion and activities around respecting one another, being kind, understanding and exploring different communities and cultures.
- 5.1.17 **Rock up** - Rock Up works with the youth justice service, offering high quality and creative music making activities. It is a responsive and flexible programme that meets the needs and interests of the young people, supporting them in their own personal journeys and inspires them to access mainstream and

creative provision opportunities. It includes weekly musician in residence workshops and intensive creative music weeks. As part of the Rock Up programme Theatre in Probation and Prisons (TiPP) is supporting Manchester Youth Justice's ambition to become an arts-based service.

Project	Funding	Evaluation	Outcome
<b>Community Led Pilot – Manchester Alliance</b>	Commissioned by GMVRU	External early Impact and Process Evaluation	Strong evidence base that has informed a wider implementation across GM
<b>Oasis Navigators</b>	Commissioned by GMVRU	Internal comparison analysis and External Initial Implementation Pilot evaluation	Oasis and GMCA are reviewing model taking into consideration evaluation findings. Further MMU research is being undertaken
<b>Team Around the School</b>	Mainstream partnership Resources	No evaluation of Manchester's TAS approach however many national evaluation of the approach and favourable Ofsted inspections following implementation of TAS in Manchester	4 of schools who have had a TAS have been subsequently Ofsted inspected and show clear evidence of positive outcomes. Improved school attendance/Reduced exclusions. Multi-agency support for identified cohort of young people. TAS is part of Manchester's long-term approach to working with schools facing complex issues; influencing an innovative specialist approach across GM.
<b>ENGAGE Panels</b>	Mainstream partnership resources and funded projects	Internal assessment of process and early outcomes Further evaluation to take place after 12 months plus consideration of independent evaluation linked to GM project	Referral routes have been reviewed across the 3 panels. Actions identified to review those that commit further offences after referral to Engage. Additional providers identified in South (STEER); increasing



			the number of children who receive an OOCDC opposed to a statutory intervention and particularly boys from minority communities.
<b>Another Chance</b>	Youth Endowment Fund	Randomised Controlled Trial, consortium	Ongoing evaluation
<b>Remedi</b>	Youth Endowment Fund	Randomised Controlled Trial, Uni of Birmingham	Ongoing evaluation
<b>STEER</b>	Youth Endowment Fund	Randomised Controlled Trial and Efficacy Study, Cordis Bright and Greenwich University	Informed by evidence established in Salford and Bolton, recently implemented in Manchester (July-23).
<b>Project</b>	<b>Funding</b>	<b>Evaluation</b>	<b>Outcome</b>
<b>SAFE Task Force</b>	Department for Education	National Evaluation and internal Process/Impact Evaluation	Ongoing Manchester evaluation plus national evaluation led by RAND.
<b>ACT</b>	Department for Education	Internal Impact and Process Evaluation	Achieving Change Together model principles fed into Complex Safeguarding Hub model seeing less children becoming looked after and remaining in their family and community.
<b>Complex Safeguarding</b>	Manchester City Council	Internal performance reporting and participant feedback	Implementing WISE assessment tool evidence- based model for understanding a YP's risk, vulnerability and strengths

<b>Supporting Families – Early Help Complex Safeguarding</b>	DLUHC and Manchester City Council	National Supporting Families evaluation and 10yrs of internal evaluation - tracking outcomes and sustainability of outcomes	Supporting Families now assessed against new Outcome Framework which includes significant focus on attendance – first evaluation against new SFOF due Spring 2024
<b>Keeping C/YP Safe Manchester Youth Zone</b>	Community Safety Partnership	Performance report, participant feedback and alternative models for capturing the voice of YP	Experiences and voice fed into Community Safety and Safeguarding Partnerships. Further funding identified for 2yrs
<b>AFRUCA County Lines</b>	Manchester City Council	Performance report and participant feedback	1/4 rly report to collate impact & development of peer led support. Learning shared across GM
<b>Unity Radio</b>	Manchester City Council	Performance report and participant feedback	Young people supported to access training and education as well as supporting post 16 offer. Reducing push and pull factors for exploitation
<b>Street Games ACE/ Trauma Informed Training</b>	GMVRU	Ongoing internal ACE/Trauma Informed city evaluation plus Trauma Responsive Greater Manchester Programme evaluation	Continued approach across Manchester to build capacity to take a multiagency, trauma informed and responsive approach
<b>Manchester Schools Early Intervention</b>	Manchester City Council	External evaluation of GANGs approach	Positive impact – ongoing approach. Recommendation to roll out GM wide

<b>Rock Up</b>	Manchester City Council	External Evaluation including participant feedback	Evaluation led to continued funding
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## 6.0 Joint Targeted Area Inspection (JTAI)

6.1 On Monday 25<sup>th</sup> September 2023 a JTAI focusing on Serious Youth Violence commenced in Manchester and concluded on 13<sup>th</sup> October 2023.

6.2 The inspection was led by Ofsted and involved a total of twelve inspectors from CQC, Ofsted (schools and social care), HMPI and HMICFRS.

6.3 The scope of the inspection considered 3 broad areas: -

- Strategic Partnership responses to serious youth violence (how well do we work together, understand, and respond to issues in Manchester)
- Intervention with Individual and groups of children affected by serious youth violence and criminal exploitation (how do we provide timely, purposeful interventions? that impact positively on children and their family's lives)
- Intervention in places and spaces (contextual safeguarding and how we use intelligence to inform activity and disrupt)

6.4 The outcome of the JTAI will be published on 30 November 2023 and will be reported to Communities and Equalities Scrutiny on 9 January 2024.

## 7.0 Recommendations

7.1 The committee is invited to consider and comment on the information contained within this report.

## 8.0 Appendices

Appendix 1 - Home Office Serious Violence Strategy 2018 - [Home Office – Serious Violence Strategy, April 2018 \(publishing.service.gov.uk\)](https://publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/721241/2018-04-11-serious-violence-strategy.pdf)

Appendix 2 - Greater Manchester Violence Reduction Unit – Strategic Needs 2023 [GM-VRU-SNA-Design-22nd-May\\_compressed.pdf \(gmvruc.co.uk\)](https://www.gmvru.co.uk/wp-content/uploads/2023/05/GM-VRU-SNA-Design-22nd-May_compressed.pdf)

Appendix 3 - Manchester Serious Violence Strategy [Manchester Serious Violence 2022-2023 - Making Manchester Safer.](https://www.manchester.gov.uk/media/1000000/manchester-serious-violence-strategy-2022-2023-making-manchester-safer.pdf)

**Manchester City Council  
Report for Information**

**Report to:** Communities and Equalities Scrutiny Committee – 7 November 2023

**Subject:** Overview Report

**Report of:** Governance and Scrutiny Support Unit

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**Summary**

This report provides the following information:

- Recommendations Monitor
- Key Decisions
- Work Programme
- Items for information

**Recommendation**

The Committee is invited to discuss the information provided and agree any changes to the work programme that are necessary.

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**Wards Affected:** All

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**Contact Officer:**

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**Background documents (available for public inspection):**

None

## 1. Monitoring Previous Recommendations

This section of the report lists recommendations made by the Committee and responses to them indicating whether the recommendation will be implemented and, if it will be, how this will be done.

Items highlighted in grey have been actioned and will be removed from future reports.

Date	Item	Recommendation	Action	Contact Officer
6 December 2022	CESC/22/51 Compliance and Enforcement Services - Performance in 2021/22	To request that the Committee receive an update on plans for the new CRM system.	A short briefing note has been drafted and will be shared with members once approved by the relevant Executive Members.	Carol Culley, Deputy Chief Executive and City Treasurer
10 January 2023	CESC/23/05 Overview Report	To request that Committee Members be provided with a briefing note on the analysis of the information on Bonfire Night 2022, when this is available.	A response to this recommendation has been requested and will be circulated to Members.	Fiona Sharkey, Head of Compliance, Enforcement, and Community Safety
20 June 2023	CESC/23/23 An update report on the Homelessness Service	That information on where leasing scheme properties will be located in the city be provided once available.	This information will be provided once available.	Nicola Rea, Strategic Lead for Homelessness
18 July 2023	CESC/23/30 Age Friendly Manchester Refreshed Strategy 2023-2028	That the Age Friendly Manchester Strategy delivery plan be provided to a future meeting for consideration.	The delivery plan is currently being taken to a number of groups to agree the final detail and the activity and can be scheduled for consideration at a future meeting once agreed. Confirmation of a date will be provided once consultation has ended in late September.	Barry Gillespie, Assistant Director of Public Health Dave Thorley, Programme Lead – Age Friendly Manchester

18 July 2023	CEC/23/30 Age Friendly Manchester Refreshed Strategy 2023-2028	That Age Friendly be promoted in the Equality Impact Assessments of all committee reports.	The committee report template could be updated to include reference to Age Friendly considerations under the Equality, Diversity and Inclusion section. This will be brought forward by GSSU.	Charlotte Lynch, Governance and Scrutiny Team Leader
18 July 2023	CEC/23/31 Community Events 2023/24	That further information on all CEF-funded events be provided, including how these meet the criteria for funding, their reach and location, and whether these are recurring events.	A response to this recommendation has been requested.	Mike Parrott
18 July 2023	CEC/23/31 Community Events 2023/24	That a further report on community events be provided in 6 months.	It is suggested to bring this report to the committee in February 2024.	Mike Parrott
18 July 2023	CEC/23/31 Community Events 2023/24	That information on the geographical reach of events be provided for each event included in future reports.	A response to this recommendation has been requested.	Mike Parrott
5 September 2023	CEC/23/36 Domestic Abuse and Safety of Women and Girls	That enquiries are made with GMCA regarding data on the time taken for domestic violence incidents to be dealt with by GMP.	Officers have emailed the member who proposed this recommendation to get clarity on the nature of the specific case described so that a response can then be obtained from the Detective Chief Inspector who leads on the vulnerability agenda for the City of Manchester Division.	Sam Stabler, Strategic Lead for Community Safety Ian Halliday, Community Safety Policy Manager
5 September 2023	CEC/23/36 Domestic Abuse and Safety of Women and Girls	That further information on the specific sports and leisure activities commissioned for women and girls and the suitable activities available	Information on the suitable activities available for women and girls in individual parks is included in the Community Safety Strategy Update report.	Sam Stabler, Strategic Lead for Community Safety Kylie Ward, Parks Lead



		for women and girls in individual parks be provided.	Information on the specific sports and leisure activities commissioned for women and girls will be included in the Manchester Sport and Physical Activity Strategy report scheduled for February 2024.	
10 October 2023	LGBTQ+ Communities Deep Dive	That the Council works with African Rainbow Family to identify ways to address the issues facing LGBTQ+ refugees and asylum seekers in Manchester.	Officers are working with African Rainbow family through Community Health Equity Manchester (CHEM) and the CEO is a member of the strategic CHEM group. An LGBTQ+ Engagement group will also be set up by the end of the year to include addressing the needs of asylum seeker and refugees.	Sharmila Kar, Joint Director of Equality and Engagement
10 October 2023	LGBTQ+ Communities Deep Dive	That officers liaise with the Licensing team to identify what levers the Council had in place to address 'gatekeeping' within the Gay Village.	The corporate equalities team will be picking this up with the licensing team.	Sharmila Kar, Joint Director of Equality and Engagement
10 October 2023	LGBTQ+ Communities Deep Dive	That trans inclusion training be rolled out across the whole Council at the earliest opportunity.	Officers are liaising with Gendered Intelligence to discuss roll out of training. It is likely to start in the new year due to limited capacity and increased demand for training within the organisation.	Sharmila Kar, Joint Director of Equality and Engagement
10 October 2023	Review of the Homelessness Strategy, Information on Winter Provision and Equalities Data	Welcomes the Assistant Director of Homelessness' offer to provide data on call handler capacity and call waiting times within the Homelessness Service.	Awaiting confirmation that this information has been circulated.	Rob McCartney, Assistant Director of Homelessness

	for the Homelessness Service			
10 October 2023	Review of the Homelessness Strategy, Information on Winter Provision and Equalities Data for the Homelessness Service	That a further report on the Sanctuary Scheme and the work undertaken to address the increase in the number of BAME people presenting as homeless due to domestic violence be provided.	This item has been added to the committee's work programme under Items to be Scheduled. Officers have confirmed that work on the Sanctuary Scheme is ongoing and a report could be brought forward around February/March 2024, however this may have to be added to the committee's work programme for the new municipal year as there are already reports scheduled for these meetings.	Rob McCartney, Assistant Director of Homelessness Nicola Rea, Strategic Lead for Homelessness
10 October 2023	Building Stronger Communities Together Strategy 2023-26	That further information of the wards where the pilot activities will be tested and delivered be provided.	The detail on this is still being worked on and a workshop will be held to develop further as referenced in the report. Once confirmed, this information will be shared.	Shefali Kapoor, Director of Communities Samiya Butt, Prevent and Community Cohesion Coordinator
10 October 2023	Building Stronger Communities Together Strategy 2023-26	A further report on the development and key priorities of action plans for the Building Stronger Communities Together Strategy 2023-26 be provided in 6 months' time.	This recommendation has been accepted by officers and will be added to the committee's work programme under Items to be Scheduled until a new version is created for the 2024/25 municipal year. 6 months would be April 2024 but as the committee does not meet that month, the report could be	Shefali Kapoor, Director of Communities

			considered around May or June 2024.	
10 October 2023	Building Stronger Communities Together Strategy 2023-26	A further report on the progress of the Building Stronger Communities Together Strategy 2023-26 be provided in 12 months' time.	This recommendation has been accepted by officers and will be added to the committee's work programme under Items to be Scheduled until a new version is created for the 2024/25 municipal year. The report could be considered around October 2024.	Shefali Kapoor, Director of Communities

## 2. Key Decisions

The Council is required to publish details of key decisions that will be taken at least 28 days before the decision is due to be taken. Details of key decisions that are due to be taken are published on a monthly basis in the Register of Key Decisions.

A key decision, as defined in the Council's Constitution is an executive decision, which is likely:

- To result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates, or
- To be significant in terms of its effects on communities living or working in an area comprising two or more wards in the area of the city.

The Council Constitution defines 'significant' as being expenditure or savings (including the loss of income or capital receipts) in excess of £500k, providing that is not more than 10% of the gross operating expenditure for any budget heading in the in the Council's Revenue Budget Book, and subject to other defined exceptions.

An extract of the most recent Register of Key Decisions published on **30 October 2023** containing details of the decisions under the Committee's remit is included below. This is to keep members informed of what decisions are being taken and, where appropriate, include in the work programme of the Committee.

Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
<p><b>Review and extension of existing alleygating Public Spaces Protection Orders (PSPOs) (2023/07/12/A)</b></p> <p>To review 345 PSPOs relating to existing alleygating schemes across the city, in order to decide whether to extend the orders for a maximum period of 3 years, unless further extended.</p>	Strategic Director (Neighbourhoods)	Not before 12th Aug 2023		Recommendation report, results of consultation exercise to be carried out in July / August 2023	Sam Kinsey, Compliance and Enforcement Specialist sam.kinsey@manchester.gov.uk
<p><b>Homelessness &amp; Rough Sleeping Strategy 2024/2027 (2023/10/16B)</b></p> <p>To agree the Homelessness and Rough Sleeping Strategy 2024 to 2027</p>	Executive	13 Dec 2023		Executive report and associated strategy	Rob McCartney, Assistant Director of Homelessness rob.mccartney@manchester.gov.uk
<p><b>Award of contract for the delivery of event services (2023/10/10A)</b></p> <p>To agree the awarding of contract in relation to event services</p>	City Treasurer (Deputy Chief Executive)	Not before 21st Nov 2023		Part B report as decision will be commercially sensitive	John Rooney, Director of Neighbourhood Delivery john.rooney@manchester.gov.uk

**Communities and Equalities Scrutiny Committee  
Work Programme – November 2023**

**Tuesday 7 November 2023, 2.00 pm (Report deadline Thursday 26 October 2023)**

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Community Safety Strategy 2022-25	To receive a further report at an appropriate time, including the information requested by Members at the meeting on 6 September 2022.	Councillor Rahman	Neil Fairlamb Fiona Sharkey Sam Stabler	See minutes of the meeting on 6 September 2022.
Serious Violence Strategy	To receive a further report, including information on measuring the outcomes of the Strategy, work to tackle the increase in youth violence in north Manchester and disparities across different areas of the city.	Councillor Rahman	Neil Fairlamb Fiona Sharkey Sam Stabler	See minutes of the meeting on 6 September 2022.
ACES European Capital of Cycling 2024	To receive a report on Manchester's bid to become ACES European Capital of Cycling for 2024.	Councillor Hacking Councillor Rawlins	Neil Fairlamb John Rooney	
Update on the budget position	To receive a report outlining the budget position for 2024/25 and progress in reaching a balanced budget, including preliminary savings and investment options.	Councillor Akbar Councillor Rahman Councillor Midgley Councillor Hacking	Carol Culley Neil Fairlamb	
Overview Report		-	Scrutiny Support	

**Tuesday 5 December 2023, 2.00 pm (Report deadline Thursday 23 November 2023)**

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Our Manchester Fund programmes overview	To receive a comprehensive programme overview to give the Committee an understanding of the programme, some key areas of progress and some coming developments.	Councillor Midgley	James Binks Keiran Barnes	
Overview Report		-	Scrutiny Support	



**Tuesday 9 January 2024, 2.00 pm (Report deadline Wednesday 27 December 2023)**

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Crime and Policing	Following the item considered at the November 2022 meeting, to invite guests from the GMCA, including Deputy Mayor Kate Green, and GMP to attend a future Committee meeting, including asking Chief Superintendent Rick Jackson to provide an update on the communications work, public confidence and how the journey to improvement is going.	Councillor Rahman	Neil Fairlamb Sam Stabler	See minutes of the meeting on 8 November 2022.
Joint Targeted Area Inspection	To receive a report following the Joint Targeted Area Inspection (JTAI) into youth violence. This report will include Strategic Partnership responses to serious youth violence, intervention with individual and groups of children affected by serious youth violence and criminal exploitation and intervention in places and spaces.	Councillor Rahman Councillor Bridges	Paul Marshall	Invite Chair of Children and Young People Scrutiny Committee.
Age Friendly Manchester Strategy Delivery Plan	To receive the Age Friendly Manchester Strategy delivery plan.	Councillor T Robinson	Barry Gillespie Dave Thorley Philip Bradley	See minutes of the meeting on 18 July 2023.
VCSE Infrastructure	To receive a further report on the VCSE infrastructure contract.	Councillor Midgley	James Binks Keiran Barnes	Deferred from December 2023 with Chair's approval.
Final Report and Recommendations of the Crime and Antisocial Behaviour	To receive a report which presents the findings of the detailed investigation undertaken by the Crime and Antisocial Behaviour Task and Finish Group.	N/A	Charlotte Lynch	

Task and Finish Group				
Overview Report		-	Scrutiny Support	

**Tuesday 6 February 2024, 2.00 pm (Report deadline Thursday 25 January 2024)**

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Manchester Sport and Physical Activity Strategy	To request a further report including place-based activity across the wards, comparison of different areas of the city, coaching opportunities, the impact of the cost-of-living rise, work to engage people with different protected characteristics, including women, and providing activities to engage young people.	Councillor Hacking	Neil Fairlamb	See minutes of the meeting on 6 September 2022.
Public Sector Equality Duty	To receive an update on the Council's activities to demonstrate compliance with the Public Sector Equality Duty. To include detail on what has worked well and lessons learnt/areas for improvement to drive objectives forward. To also include information on pre- and post-pandemic work.	Councillor Midgley	Fiona Ledden Sharmila Kar	
MCC's Equality Objectives 2024-2028	To receive a report on the development of MCC's Equality Objectives for 2024-2028.	Councillor Midgley	Fiona Ledden Sharmila Kar	
Community Events	To receive an update on Community Events for 2023/24.	Councillor Hacking Councillor Igbon	Mike Parrott	See July 2023 minutes.
2024-25 Budget	To receive a report outlining the budget position for 2024/25 and progress in reaching a balanced budget, including preliminary savings and investment options.	Councillor Akbar Councillor Rahman Councillor Midgley	Carol Culley Neil Fairlamb	

		Councillor Hacking		
Overview Report		-	Scrutiny Support	

**Tuesday 5 March 2024, 2.00 pm (Report deadline Thursday 22 February 2024)**

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Digital Exclusion	To receive a further report on digital exclusion, including financial exclusion.	Councillor Hacking	Neil Fairlamb Neil MacInnes	See March 2023 minutes
Libraries and Archives Report	To receive an update report on Libraries and Archives.	Councillor Hacking	Neil Fairlamb Neil MacInnes	
Making Manchester Fairer	To receive a report on the themes of communities and power and systemic and structural racism and discrimination.	Councillor Midgley	Fiona Ledden Sharmila Kar	
Overview Report		-	Scrutiny Support	

## Items To Be Scheduled

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Prevent/Radequal	This report sets out our response to the National Prevent Review. To include information on the radicalisation of teenage boys by the far right, and the influence of figures such as Andrew Tate.	Councillor Rahman	Neil Fairlamb Fiona Sharkey Sam Stabler	
Support for People Leaving Prison	To include information on changes to probation services, how ex-prisoners are re-integrated into society and links with homelessness.	Councillor Akbar Councillor Rahman	Neil Fairlamb Sam Stabler Dave Ashmore	
Youth Justice	To be scoped.	Councillor Rahman Councillor Bridges	Paul Marshall Neil Fairlamb Fiona Sharkey Sam Stabler	Invite Chair of the Children and Young People Scrutiny Committee
Advice Services Update	To receive an update report.	Councillor Midgley	Dave Ashmore Nicola Rea	See minutes of the meeting on 10 January 2023.
Migration	To receive a further report at an appropriate time.	Councillor Midgley	Dave Ashmore Nicola Rea	See May 2023 minutes.
Safety of Women and Girls	To receive a report on the safety of women and girls, including the work and projects being undertaken to promote this across the city and how these are funded.	Councillor Midgley	Sam Stabler	See September 2023 minutes.
Building Stronger Communities Together Strategy 2023-26 Action Plans	To receive a report on the development of action plans arising from the Building Stronger Communities Together Strategy 2023-26, 6 months on from the October 2023 meeting.	Councillor Midgley	Shefali Kapoor Fiona Sharkey Samiya Butt	See October 2023 minutes. To be considered around May/June 2024.

Building Stronger Communities Together Strategy 2023-26 Update	To receive a report that provides a 12-month update on progress of the Building Stronger Communities Together Strategy 2023-26.	Councillor Midgley	Shefali Kapoor Fiona Sharkey Samiya Butt	See October 2023 minutes. To be considered around October 2024.
Sanctuary Scheme	To receive a report on the Sanctuary Scheme and the work undertaken to address the increase in the number of BAME people presenting as homeless due to domestic violence.	Councillor Midgley	Rob McCartney Nicola Rea	See October 2023 minutes.



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